

# Comprehensive Annual Financial Report

City of Talladega, Alabama

For fiscal year ending September 30, 2018

### City of Talladega, Alabama

#### **COMPREHENSIVE ANNUAL FINANCIAL REPORT**

For the Fiscal Year Ended September 30, 2018

Prepared by Finance Department Romy Stamps, Finance Director

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#### **CITY OF TALLADEGA**

255 South Street W. P.O. Box 498 Talladega, AL 35161 (256) 362-8186

May 31, 2019

#### Ladies and Gentlemen:

I hereby transmit the annual financial report of the City of Talladega as of and for the year ended September 30, 2018. The accounting firm, Carr, Riggs & Ingram, has audited the financial statements. The auditors' unmodified opinion of governmental activities is included in this report.

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Talladega for its comprehensive annual financial report for the fiscal years 2009 through 2017. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this annual financial report could not have been accomplished without the dedicated effort of the Finance Department staff. The accounting and financial reporting systems of the City of Talladega have allowed quality information to be reported to the City Council and the citizens of the City of Talladega, helping to ensure appropriate stewardship of tax revenues.

Respectfully submitted,

Elizabeth Cheeks

City Manager City of Talladega



#### **CITY OF TALLADEGA**

255 South Street W. P.O. Box 498 Talladega, AL 35161 (256) 362-8186

May 31, 2019

City Council The City of Talladega, Alabama

I am pleased to submit the Comprehensive Annual Financial Report of the City of Talladega for the fiscal year ended September 30, 2018. Management assumes full responsibility for the completeness and reliability of the information contained in this report based upon a comprehensive framework of internal control established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

Carr, Riggs and Ingram, Certified Public Accountants, have issued an unmodified ("clean") opinion on the City of Talladega's financial statements for the year ended September 30, 2018. The independent auditor's report is located at the front of the financial section of this report.

The Management Discussion and Analysis section (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. The MD&A complements this letter of transmittal and should be read in conjunction with it.

#### GOVERNMENT PROFILE

The City of Talladega was founded in 1834. Located fifty (50) miles east, southeast of Birmingham, the City is within easy access of both Birmingham and Atlanta (100 miles). Interstate 20 connecting Birmingham and Atlanta is located fifteen (15) miles north of the City. Talladega is the County seat of Talladega County (the "County") and is the most populous City in the County.

The City is organized under the laws of Alabama pertaining to the council-manager form of government for cities, as modified by Amendment No. 738 to the Constitution of Alabama of 1901. The governing body of the City consists of the five (5) council members who are elected from single-member districts for four-year terms and exercise the

JERRY COOPER Mayor DR. HORACE PATTERSON, JARVIS ELSTON, DAVID STREET, RICKY SIMPOSN, GERAD COOPER City Council



legislative functions of the City government and other powers and duties which are or may be vested by law in the City Council or its members. The Mayor is elected at-large for a four-year term. Although the Mayor sits with the Council, he/she does not have a vote in its proceedings. The Mayor serves on a part-time basis and is recognized as the head of the City's government for all ceremonial purposes but has no other administrative duties. The City Manager is employed by the City Council and is responsible for the administration of City affairs, including the appointment of all department heads.

The City provides a range of municipal services, including police and fire protection; the construction and maintenance of streets and other infrastructure; community and economic development programs; recreational and cultural activities; water production and distribution and sanitary sewer system.

#### ACCOUNTING SYSTEM AND BUDGETARY CONTROLS

The City's accounting records for general governmental operations are maintained on a modified accrual basis, with the revenues being recorded when available and measurable and expenditures being recorded when the services or goods are received and the liabilities are incurred. Accounting records for the City's proprietary fund activities are maintained on the accrual basis.

The City Council is required to adopt a final budget no later than the beginning of the fiscal year on October 1<sup>st</sup>. This annual budget, which is prepared on a departmental basis, serves as the foundation for the City of Talladega's financial planning and control. The annual operating budget process starts in July with preliminary meetings between each Department Head and the Finance Director. Proposed departmental budgets are then submitted to the City Manager for review. After reviewing the department budget proposal with each Department Head and the Finance Director, the City Manager presents the proposed budget to the City Council in September. The budget is reviewed the City Council and is formally adopted by the passage of a budget ordinance.

In addition, the City maintains budgetary controls. These controls ensure compliance with legal provisions embodied in the annual budget approved by the City Council. Activities of the General, Special Revenue, Capital Projects and Enterprise (proprietary funds) are included in the annual budget. Interim financial statements are distributed to management and elected officials monthly to provide information on the status of actual revenue and expenditures as compared to the originally budgeted amounts. The level of budgetary control (the level at which expenditures cannot exceed the budgeted amount) is established at the individual fund level. Though the City Manager is authorized to transfer budgeted amounts between line items and departments within any fund, the City Council must approve any revision that increases the total appropriations of any fund.

#### LOCAL ECONOMY

Talladega is a regional retail and employment center with a dense, compact commercial core surrounded by medium to low density residential neighborhoods, the campuses of three major educational institutions, and large industrial sites. Talladega is primarily



characterized as a 'white collar' city, with the highest percentage of its workforce employed in management, professional and related occupations. Over 60% of employed persons living in Talladega also work in Talladega, demonstrating employment opportunities for its residents.

A method of analyzing economic conditions in Talladega is to track trends in sales tax revenue, on which the City is heavily dependent. Talladega has been slow to recover from the recession, but tax revenue has continued to increase slightly since FY 2017 and is monitored carefully. As stipulated by City Council, 25% of the 1% tax increase implemented in 2011 remains in the General Fund and is available for operating expenditures, and another 50% of the increase is transferred to the Capital Improvement Fund. These funds are expended according to the capital improvement budget as approved by Council and have greatly minimized the need of the City to issue debt to fund capital projects. The remaining 25% of the increase is assigned first to ensuring that the City maintains its Annual Required Contribution (ARC) to Other Post-Employment Benefits (OPEB) so that the OPEB liability does not increase over time, with any funds over and above the ARC assigned to building emergency reserves. These reserves are currently at about 15% of annual expenditures, or sufficient to fund 55 days of operations.

Service industries, retail trade and manufacturing are the top three employment sectors. The establishment of Honda Manufacturing and related support industries in Talladega County has provided approximately 4,300 jobs in the area since 2002. Kasai Industries (formerly known as M-Tek), which produces interior trim pieces for Honda, has recently expanded its operations. During fiscal 2017, Georgia-Pacific, a division of Koch Industries, announced an investment of over \$100 million to build a lumber processing plant within the City, which will employ over 100 Talladega residents upon completion by September 2018.

Talladega County is home to the Talladega SuperSpeedway and International Motorsports Hall of Fame and Museum. With NASCAR races in April or May and October each year, this tourist attraction brings in about 150,000 people per race, resulting in the need for additional local lodging facilities. Other local attractions include the Talladega Walk of Fame and Davey Allison Memorial Park, Cheaha State Park, Talladega National Forest and DeSoto Caverns. The Public Park Authority administers Top Trails, which has more than 70 miles of trails for off highway vehicles on 2,800 acres. Camping and RV sites have been developed and future plans include equestrian stables and trails and zip lines. The Civilian Marksmanship Program, whose mission is teaching respect for firearms, promoting gun safety and marksmanship principles, opened in June, 2015. This facility features several ranges for pistols and rifles, as well as a range for trap and skeet shooting. As a reflection of the area as a tourist destination, retail sales in the City are 108% and 106% of state and national levels, respectively.

#### **EDUCATIONAL RESOURCES**

The City's school system is operated by the City of Talladega Board of Education which consists of five (5) members elected in districts by the City. The system employed 152 certified teachers in the 2016-2017 school year, along with support personnel and



administrators. The school system operates (i) four elementary schools (grades K through 6), serving 1,227 students, (ii) one middle school (grades 7 and 8), serving 275 students, and (iii) one high school, serving 506 students. In recent years, a pre-kindergarten program was added through funding made available by a grant award and financial support from the General Fund of the City. Additional financial support from the City allowed the continuation of a distance learning center at Talladega High School, which gives students remote access to a wider variety of curriculum. The City schools are accredited by the Alabama State Department of Education and the Southern Association of Colleges and Schools.

Alabama Institute for the Deaf and Blind - Talladega is the home for the Alabama Institute for the Deaf and Blind (AIDB), the world's most comprehensive education and service program serving children and adults with hearing and vision loss. Annually, AIDB serves more than 18,500 individuals through five Talladega based campuses and a network of eight regional centers located throughout the state.

Alabama School for the Deaf and Alabama School for the Blind are accredited preschool12 programs serving individuals from 3 to 21 years of age. The Instructional Resource
Center for the Blind, located on the Alabama School for the Blind campus, provides Braille
and large print books, materials and other services to all blind and visually impaired
students at AIDB and in public schools in Alabama. The Helen Keller School of Alabama
is also accredited and serves multi-disabled children ages 3 to 21. Also available to
students with sensory or physical disabilities is the Marianna Greene Henry Special
Equestrian Arena which offers hippotherapy to motivate the movement of tightened or
restricted muscles and limbs, as well as recreational riding opportunities. The program is
accredited by the North American Riding for the Handicapped Association.

Adults age 16 and over pursue rehabilitation, technology, job or college prep training at the E. H. Gentry Technical Facility. The E. H. Gentry campus is linked with Regional Centers in eight locations to provide job and skill training in local communities and a lifelong continuum of services for people with hearing and vision loss. Adjustment services focus on practical skills, both for life and work. Vocational training covers a wide range of career options, ranging from carpentry to business education to sewing. Alabama Industries for the Blind provides employment and job training in a sheltered environment for blind or vision impaired adults at two production facilities and also operate Base Supply Centers in Alabama and Georgia. Employees of AIB manufacture or distribute many products used in the home, office or by the military.

Central Alabama Community College – Central Alabama Community College (CACC) was created by action of the Alabama State Board of Education on February 23, 1989.

The board action consolidated Alexander City State Junior College and Nunnelley State Technical College. In 2005, CACC expanded with a campus within the City limits of Talladega. Today the Alexander City, Childersburg and Talladega campuses offer

resources and expertise which address the education and training needs of central Alabama by awarding the Associate in Science, Associate in Applied Science and the



Associate in Occupational Technology degrees. CACC is accredited by the Southern Association of Colleges and Schools Commission on Colleges.

Talladega College - located in the City of Talladega, Talladega College is a four year nationally accredited liberal arts college. The college was founded in 1867 by freedmen William Savery and Thomas Tarrant, who were aided by General Wager Swayne of the Freedmen's Bureau and the American Missionary Association. Talladega College began as a one room school house constructed from salvaged lumber. Over the college's span of history, it has grown to 17 major buildings on 50 acres, surrounded by 80 acres of gently rolling woodlands. Talladega College offers 17 majors in business and administration, humanities and fine arts, science and mathematics, and social sciences and education. In addition, the college offers 7 intercollegiate sports teams and has an enrollment of nearly 1,000 students. The College is accredited by the Southern Association of Colleges and Schools Commission on Colleges.

#### **CULTURAL OPPORTUNITIES**

The City of Talladega offers an array of cultural amenities for its residents to enjoy. Cultural amenities are important because they enhance an area's appeal and play a key role in attracting tourism. At the same time, cultural amenities can help to establish a sense of community pride among residents.

The *Talladega Heritage Commission* was established by the City Council in 1981 to present and interpret the social and cultural history of the area. Monthly rotating exhibits, in a beautifully maintained National Register Library, feature local, regional, and nationally recognized artists representing a variety of art forms. Lecture series on themes of local and regional interest round out a comprehensive arts program. It is also home to the Heritage Hall Jazz Band which performs at various concerts throughout the area.

The *Historic Ritz Theatre* offers a variety of musicals, plays, and concerts in their spring and fall seasons. Some recent examples include "Bear Country," "The Little Engine That Could," "The Color Purple", popular gospel and country music artists, and the Black Jacket Symphony, which covers a variety of pop and rock music. This calendar is supplemented by showings of films such as "It's a Wonderful Life" and "The Polar Express". The Ritz regularly offers programs to local students to supplement and enrich their school curriculum.

The *Talladega International Superspeedway* is located nine (9) miles north of the City. The speedway annually attracts over 200,000 spectators to racing events which occur

twice per year. Located adjacent to the speedway is the Motor Sports Hall of Fame which was opened in April 1983 and is a major tourist attraction.

The International Motorsports Hall of Fame is located near the Talladega Superspeedway. This museum holds over 100 cars at a value of more than \$25 million dollars. The collection includes stock cars and trucks, Indy cars, drag racers, sprint cars,



motorcycles, go-karts, quarter midgets, and a world record off-shore power boat. The Hall of Fame is open daily and has extended hours during race weeks each May and October.

The Talladega Walk of Fame is located at Davey Allison Memorial Park in downtown Talladega. The Park features a sidewalk in the shape of the Talladega Superspeedway with the tri-oval area being the memorial to Davey Allison. The track is surrounded by plaques of individuals whom the fans have chosen to be inducted into the Talladega-Texaco Walk of Fame.

#### **HISTORIC SITES**

Indian domination over the Talladega area ended in 1832 and the historic City of Talladega was founded in 1834. Because of its importance as a trading center, Talladega was to become the County Seat in preference over other towns. The earliest homeowners were merchants, farmers and statesmen who settled in the County Seat.

The "April in Talladega" Pilgrimage annually welcomes visitors to its many antebellum and turn-of-the century homes. Talladega has four districts on the National Register of Historic Places: the Beautiful Talladega College, the "Silk Stocking District" which reflects the changing architectural styles from 1833 to the early 1900s, the North Street Historical District which is a residential area, and the Historic Talladega Courthouse Square which contains many fine examples of late 19<sup>th</sup> century architecture.

Talladega College – Talladega College Historic District represents a magnificent range of architectural styles from its period of significance including the mid-nineteenth century Greek revival, Queen Anne, Romanesque, Italianate, and the twentieth century Colonial revival. The beautiful oak-lined campus boasts several landmark buildings. Swayne Hall, named for its founding benefactor, General Swayne, and the first building of the College, has been designated a National Historic Landmark. The President's Home, built for the College's first president, Henry Swift DeForest, is listed in the Alabama Historic Register. Also, the Savery Library, named in honor of William Savery, is the home to the historically significant Amistad murals painted by Hale Woodruff, an internationally renowned artist of African American descent. These murals have recently been restored and are currently on a national museum tour.

Silk Stocking District – Located to the south of the Courthouse Square, the Silk Stocking District is an L-shaped area concentrated along two major streets (South Street East and East Street South). Developed in the latter part of the 19<sup>th</sup> century as the town's finest residential neighborhood, the district is composed of closely spaced, one- and two-story

frame homes. The homes were built mainly between 1885 and 1917. The district has served as the home of a number of prominent Talladega men and women, as well as the Alabama School for the Deaf, but is primarily noted for the quality and concentration of its late 19<sup>th</sup> and early 20<sup>th</sup> century homes.



Talladega Courthouse Square – Located around the Talladega County Courthouse, this historic district is comprised of 72 buildings covering an area of approximately four acres in Talladega's downtown district. The buildings in this historic district date from 1835

through the 1930's, with the large majority dating from the last two decades of the 19<sup>th</sup> century. The oldest buildings in the district were soon built after Talladega was surveyed in 1834. There is only one building in the district that was built after the 1930's.

Construction completed in 1838, the original courthouse was a three-story structure. Although it sustained no damage during the Civil War, the following years found the building repaired and rebuilt many times due to the ravages of storms and fire. In the 1970s, the courthouse was placed on the National Register of Historic Places and completely renovated and restored to its splendid condition of today. The Alabama Historical Commission states that it is the oldest courthouse in continuous use in the state.

The Ritz Theatre – Located on the Courthouse Square, Talladega's Ritz Theatre (circa 1936) is considered one of the best surviving examples of the Art Deco main street theatres of the 1930's. Careful restoration of the landmark's extraordinary façade – comprised exclusively of opaque structural glass, a common construction material used lavishly during the Deco period in buildings like the Rockefeller Center in New York City – was completed in late 1997 with perfectly matched antique vitrolite glass by renowned St. Louis artisan Timothy J. Dunn. The historic Ritz Theatre reopened on February 16, 1998 as the premiere performing arts center of East Central Alabama with a concert by the National Symphony String Quintet. A primary purpose of the theatre is to bring arts and culture to the young citizens of Talladega and the surrounding areas, as well as to offer quality plays, musicals and concerts to those interested in the arts.

#### PARKS AND RECREATIONAL FACILITIES

The City of Talladega has a total of ten City parks, four recreational centers and a 9-hole golf course within its City limits to serve the recreational needs of residents. These parks and recreational centers are fairly well-distributed throughout the community. Top Trails is another recreational opportunity managed by the Public Parks Authority of the Cities of Lincoln and Talladega, and the Civilian Marksmanship Program is a private park renowned among gun enthusiasts throughout the region and country.

The *Ben E. Bruner Sports Complex* is located on Sun Valley Road on a 50-acre site. This recreational facility consists of four youth baseball fields, two soccer fields, four practice fields, a football field, a picnic pavilion, and a playground.

The Amanda Bingham Park is located on Coosa Street on a 15-acre site. The park consists of two tennis courts, a semi-pro baseball field, a basketball court, a picnic pavilion, a playground and a walking track.

The *Duncan-Pinkston Park* is located on Martin Luther King Drive on a 5-acre site. The park consists of two baseball practice fields, a playground and a picnic pavilion.



The *Jemison Park* is located on Ashland Highway on a 3-acre site. The park consists of eight tennis courts, a playground and a picnic pavilion.

The *Knoxville Park* is located on Scott Street on a 4-acre site. The park consists of a baseball field, picnic pavilion, and basketball court.

The *McMillan Park* is located on Horne Drive on an 8-acre site. The park consists of three practice fields, a Girls Little League Softball field, and a playground.

The *Harman Park* is located on Brignoli Street on a 3-acre site. The park consists of a Little League field and a playground.

The Veterans Memorial Park is located on Spring Street South on a 12-acre site including a Veterans' Memorial Monument and a M47 tank. The park also consists of two picnic pavilions, a gazebo, a playground, and a walking track.

The Westgate Park is located on Sloan Avenue on a 3-acre site. The park consists of a softball field, a basketball court, and a playground.

The *Hill-Pope Park* is located on McMillan Street on approximately a 3-acre site. The park consists of a walking track and a playground.

Talladega Municipal Golf Course encompasses 100 beautifully landscaped acres including a stream-fed pond. It is a 9-hole course, par 36/27, with separate tee boxes for the back 9 holes. The golf course is currently leased to a private management company.

The *B.N. Mabra Nutrition Center* was established in 1979 and is located on 25<sup>th</sup> Street. The Center is the home for the Senior Nutrition program which serves meals to elderly residents and also offers health programs, counseling, meal planning and budgeting.

The *Bemiston Recreation Center* has an indoor regulation size basketball court which is made available for use in the evening hours and for tournaments.

The *Brecon Recreation Center* has an indoor regulation size basketball court, currently being utilized for gymnastics classes.

The *Spring Street Community Center* has an Olympic size indoor pool, regulation size basketball court, nautilus room, video game room, walking track and is home base for the Federal Rural Transportation Service. The administrative offices for the Recreation Department are housed here as well.

The *Civilian Marksmanship Program* has dedicated itself to providing safety education and presenting gun enthusiasts of all disciplines with venues to learn and grow in marksmanship. The 500-acre outdoor marksmanship facility in Talladega is the first of its kind in the country and is one of the most sophisticated in the world. Each firing point is equipped with electronic targets and monitors, allowing shooters and spectators to see



scores without the use of a scope. Marksmen on the line may shoot at 200, 300 and 600 yards without ever having to move firing lines or go down range to change paper. The range also contains pistol and shotgun opportunities, including a 5 Stand Field and Sporting Clays.

Because of the unique and wide variety of riding conditions for many different kinds of vehicles and riding styles, *Top Trails* is quickly becoming one of the top off-road trail destination points in the South. The park contains over 2,800 acres of trails near the Coosa River as well as a full-service campground, primitive camping sites, and archery ranges.

#### LONG-TERM FINANCIAL PLANNING

As a planning tool for long-term financing and the annual budget process, the City prepares a capital improvement program. This document, which is updated annually, prioritizes capital projects by their funding source and timing. The City uses a portion of the 1% sales and use tax increase implemented in April 2011 as the major source of funds for future capital improvements rather than relying on financing alone. This policy is further maximized by aggressively pursuing grant opportunities for infrastructure renovation and replacement. Bonded indebtedness is managed in coordination with debt repayment schedules to stay within legal debt limits and to maintain a stable level of debt service. General policy targets debt payments at no more than 10% of General Fund operating expense; currently debt payments are 7.6% of General Fund expense. The City was first rated by Standard & Poors in 2009, achieving a rating of "A, stable" and was upgraded to "AA-" in 2014. This rating was affirmed in March, 2015. The City's Water and Sewer utility has achieved a rating of A+, stable, which was also affirmed in March, 2015.

#### **ACKNOWLEDGMENTS**

The preparation of this report could not be accomplished without the efficient and dedicated services of the entire staff of the Finance Department. On behalf of the citizens of Talladega, I would like to express my appreciation to Revenue Officer Shashana Hill, Accounts Payable Clerks Shellia Harris and Sandy Owens, and Administrative Clerk Sharon Twymon. Finally, I would like to thank the City Manager and the members of the City Council for their continued support in planning and conducting the financial operations of the City in a responsible and progressive manner.

Respectfully submitted,

Romy Stamps Finance Director



Government Finance Officers Association

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

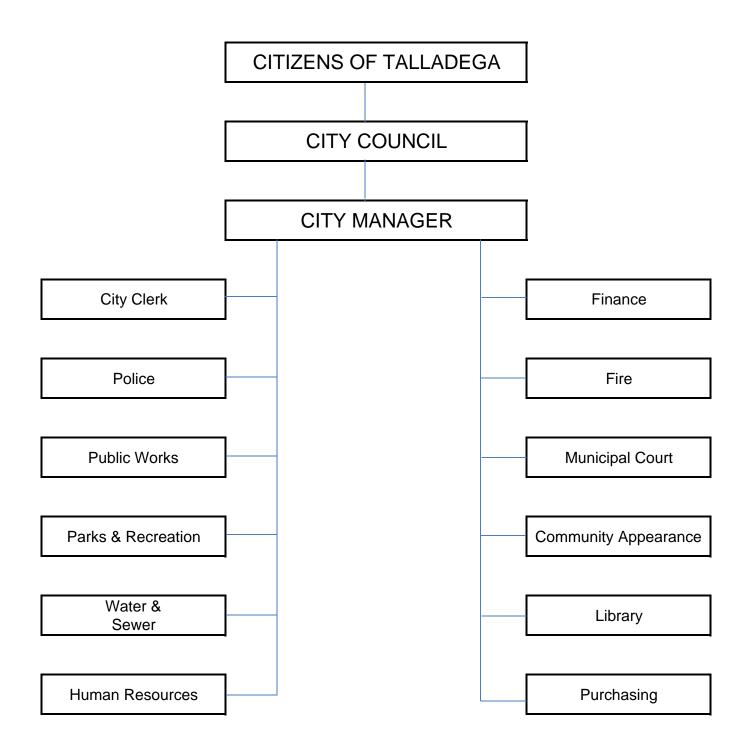
# City of Talladega Alabama

For its Comprehensive Annual Financial Report for the Fiscal Year Ended

**September 30, 2017** 

Christopher P. Morrill

Executive Director/CEO



#### OFFICIALS OF THE CITY OF TALLADEGA

#### <u>Mayor</u>

Jerry Cooper

#### **City Council**

Dr. Horace Patterson Ward I
Jarvis Elston Ward II
David Street Ward III
Ricky Simpson Ward IV
Gerald Cooper Ward V

#### City Manager

**Beth Cheeks** 

#### **Other City Officials**

**Acting City Clerk** Joanna Medlen Community Appearance Mitch Bast, Director Romy Stamps, Director Finance Fire Danny Warwick, Chief Tayler Drummond, Director Human Resources Vickie Harkins, Director Library **Municipal Court** Mark Nelson, Judge **Municipal Court** David Sparks, Clerk Parks and Recreation Summer Ammons, Director **Police** Jason Busby, Chief **Public Works** Karen Phillips, Director Purchasing and Safety Terry Hanner, Director Water and Environmental Services Cathy Fuller, Director



Carr, Riggs & Ingram, LLC 3700 Colonnade Parkway Suite 300 Birmingham, AL 35243

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#### **INDEPENDENT AUDITORS' REPORT**

To the Manager and City Council City of Talladega Talladega, Alabama

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the fiduciary fund, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Talladega, Alabama, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We did not audit the financial statements of the Talladega City Board of Education or the Talladega Municipal Airport Board, which represent the assets, net position, and revenues of the component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Talladega City Board of Education and the Talladega Municipal Airport Board, is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinions. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation of the financial statements.

We believe that the audit evidence we obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the fiduciary fund, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information, as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

#### Adoption of New Accounting Pronouncement

As described in note 20 to the financial statements, the City adopted Government Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Post-Employment Benefits Other than Pensions, which resulted in a cumulative effect of change in accounting principle of (\$3,449,424) to the September 30, 2017 net position for the governmental activities. Our opinions are not modified with respect to this matter.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion on pages 4.1–4.10 and the schedules listed in the table of contents as required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We and other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Talladega, Alabama's basic financial statements. The introductory section, budgetary comparison schedule for proprietary fund, combining and individual non-major fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The budgetary comparison schedule for proprietary fund and combining and individual non-major fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### Other Reporting Required by Government Auditing Standards

Cau, Rigge & Ingram, L.L.C.

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2019 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Birmingham, Alabama

May 31, 2019



#### CITY OF TALLADEGA

255 South Street W. P.O. Box 498 Talladega, AL 35161 (256) 362-8186

# CITY OF TALLADEGA, ALABAMA MANAGEMENT'S DISCUSSION AND ANALYSIS SEPTEMBER 30, 2018

This section of the City of Talladega, Alabama's annual financial statement is intended to provide readers a general overview of the financial activities during the fiscal year that ended September 30, 2018. The material presented in this section should be read in conjunction with the independent auditors' report and the additional information provided in this financial report.

#### Financial Highlights - Governmental Activities

- The primary government assets and deferred outflows of resources of the City of Talladega exceeded its liabilities and deferred inflows of resources by \$27,935,420 as of September 30, 2018. However, \$16,892,141 (61%) reflects the City's investment in capital assets, less any related debt still outstanding that was issued to acquire those items. The City of Talladega uses these capital assets to provide services to citizens; consequently, those assets are not available for future spending. Although the City of Talladega's investment in its capital assets is reported net of the outstanding debt, the resources needed to repay the debt must be provided by other sources since the capital assets cannot be used to liquidate these liabilities. An additional total of \$8,574,909 represents assets that are subject to external restrictions on how they may be used. The remaining balance, totaling \$2,378,370, is unrestricted.
- The total net position of the City of Talladega declined by approximately \$3.5 million during fiscal year 2018; however, this was primarily due to the implementation of GASB 75, "Accounting and Financial Reporting for Post-Employment Benefits Other than Pensions (OPEB), which resulted in a prior period adjustment of \$3,449,424.
- At the close of the fiscal year, the City's governmental funds reported a combined ending fund balance of \$10.905 million. The combined governmental funds' fund balances increased by \$1,134,142 during the fiscal year, primarily due to the budget surplus.
- The General Fund balance increased by \$1,475,564 to a total of \$6.69 million at year end. The city considers \$2.245 million of this balance to be emergency reserves; this amount represents just over 15% of annual expenditures, or 55 days of operations. General Fund revenues were \$14.892 million, which exceeded the



- previous fiscal year by \$1.034 million and \$212,569 more than anticipated in the budget. The overall financial position of the City remains stable.
- The Capital Projects Trust Fund closed with a fund balance of \$1,893,201, a 23% decrease from the prior year balance. Capital funds expenditures were \$1,689,753 for fiscal year 2018 and consisted of building and park improvements, software upgrades, as well as equipment and fleet replacement. The City invested approximately \$920,000 in construction projects during fiscal 2018.
- The Special Revenue Funds include nine funds which receive restricted, committed or assigned funds and include the following: 2.5 Mil Property Tax Fund, 4 Cent Gas Tax Fund, 7 Cent Gas Tax Fund, Corrections Fund, Oil Trust Fund, Brownfield Fund, Police Grants Fund, Cemetery Fund and Library Fund. The Special Revenue Funds closed with a combined fund balance of \$2,321,626, a \$237,892 increase from the prior year.
- The RBEG (Rural Business Enterprise Grant) fund and the CDBG (Community Development Block Grant) fund comprise the Capital Projects Funds. Projects partially funded with these grants were completed during fiscal 2018 and excess fund balances were transferred back to the General Fund.

#### Financial Highlights – Business-type Activities

- The assets and deferred outflows of resources of the Talladega Water and Sewer Department of the City of Talladega, Alabama, exceeded its liabilities and deferred inflows or resources at September 30, 2018, by \$15,547,972 (total net position) down from \$17,224,219 in FY 2017. Of the total net position, \$1,837,002 or 12% (unrestricted net position) may be used to meet the Department's ongoing obligations. Current liabilities were about \$451,000 higher than the previous fiscal year due to increased outstanding payables at year end. The City's noncurrent liabilities increased in total, due to the addition of the net OPEB liability of \$662,305; however, net pension liability decreased by approximately \$133K. Other changes in the balance sheet were not significant.
- The Water and Sewer department required the use of unrestricted resources to fund expenditures. Operating revenues of \$7,547,518, an increase of \$340,230 from 2017, were exceeded by operating expenses during the year, which increased \$982,400 for a total of \$8,597,783 for FY 2018. This deficit combined with increases in nonoperating expense and transfers out, caused a decline of \$975,655 in net position. Additionally, the implementation of GASB 75, "Accounting and Financial Reporting for Post-Employment Benefits Other than Pensions (OPEB), resulted in a prior period adjustment that decreased net position by \$700,592.
- During this time period proceeds from the 2010 and 2015 Capital Improvement Warrants continued to be utilized on a number of system improvement projects.



#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City of Talladega's basic financial statements. The basic financial statements consist of three components: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. The basic financial statements present two different views of the City through the use of government-wide statements and fund financial statements. In addition to the basic financial statements, this report contains other supplemental information that will enhance the reader's understanding of the financial condition of the City of Talladega.

#### **Government-wide Financial Statements**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the government's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid.

The government-wide financial statements are divided into two categories:

- Governmental Activities Most of the City's basic services are included here, such as police, fire, public works, recreation and general administration. Sales and use tax, property taxes, business licenses and other state-shared revenues finance most of these activities.
- Business-type Activities The costs and revenues of the City's Water and Sewer Department are reported here.
- Discretely Presented Component Units The City includes other legally separate entities in its report including the Talladega Municipal Airport Board and the Talladega City Board of Education. The City is financially accountable for these entities.

The Statement of Activities presents information showing how the government's net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the related cash flows.

#### **Fund Financial Statements**

The Fund Financial Statements provide more detailed information about the City's most significant funds - not the City as a whole. Funds are accounting groups that the City uses to keep track of specific sources of funds and expenditures. Some funds are required by federal or state law while others are required by grant agreements. Other funds are established to control and manage City resources designated for specific purposes.



#### The City uses three types of funds:

- Governmental Funds Most of the City's basic services are included in governmental funds which focus on (1) how cash and other financial assets can be converted to cash flows into and out of the funds, and (2) balances left at year-end that are available to be spent. Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decision.
  - The City of Talladega adopts an annual appropriated budget for the General Fund. A budgetary comparison statement has been provided in the supplementary information for the General Fund to demonstrate compliance with this budget.
- Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Water and Sewer Department has one enterprise fund to account for its business-type activities. The separate enterprise fund financial statements provide the same type of information as the government-wide financial statements, only in more detail.
- Fiduciary funds allow the government to summarize trust funds by type, such as other post-employment benefit obligations. While these funds represent trust responsibilities, fund assets are restricted in purpose and may not be expended for governmental activities. Therefore, these assets are not presented as part of the government-wide financial statements.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements follow the basic financial statements.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information that should be considered in the evaluation of the City's financial position.



#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

#### Statement of Net Position September 30, 2018

		overnmental Activities		siness-type Activities		Total
Assets						
Cash and cash equivalents	\$	9,529,564	\$	7,043,608	\$	16,573,172
Investments	•	1,033,027	•	-	•	1,033,027
Receivables, net		989,100		670,804		1,659,904
Unbilled revenue		· -		557,388		557,388
Internal balances		46,411		· -		46,411
Inventories		· -		276,470		276,470
Restricted assets		_		5,507,330		5,507,330
Other assets		68,895		24,100		92,995
Capital assets not being depreciated		5,318,014		1,446,339		6,764,353
Capital assets, net of accumulated depreciation		11,566,326		23,893,040		35,459,366
Total assets		28,551,337		39,419,079		67,970,416
Deferred outflows of resources						
Employer retirement contributions subsequent						
to measurement date - pension		525,586		147,216		672,802
Net difference between projected and actual		,		, -		
earnings on pension plan investments and						
and differences between expected and						
actual experience - pension		692,149		195,222		887,371
Deferred charges from refunding		375,177		148,716		523,893
Total deferred outflows of resources		1,592,912		491,154		2,084,066
Total assets and deferred outflows of resources		30,144,249		39,910,233		70,054,482
Liabilities						
Accounts payable and accrued liabilities		707,279		865,185		1,572,464
Internal balances		101,210		46,411		46,411
Customer meter deposits		_		231,110		231,110
Other liabilities		54,572		201,110		54,572
Accrued interest		33,615		_		33,615
Noncurrent liabilities:		00,010				00,010
Due within one year:						
Warrants payable		550,000		445,000		995,000
Capital leases		70,558		443,000		70,558
Compensated absences		60,059				60,059
Due in more than one year:		00,039		_		00,000
Warrants payable		6 504 745		20 202 690		26 707 /2/
		6,584,745		20,202,689		26,787,434
Capital leases		525,359		4 507 040		525,359
Net pension liability		5,558,620		1,567,816		7,126,436
Net OPEB liability Compensated absences		2,491,530 340,331		662,305 124,359		3,153,835 464,690
Total liabilities		16,976,668		24,144,875		41,121,543
Deferred inflows of resources						
Deferred inflows of resources - pension		616,705		173,943		790,648
Deferred inflows of resources - OPEB		163,428		43,443		206,871
Deferred inflows of resources		780,133		217,386		997,519
		700,100		211,000		551,515
Net position (deficit)		0.770.50:		0.000.040		40.000.471
Net investment in capital assets		8,778,501		8,203,640		16,982,141
Restricted for:		4.000.00:				4 000 05 :
Capital projects		1,893,201		-		1,893,201
Special revenues (gas tax and road projects)		1,115,468		-		1,115,468
Special revenues (ad valorem tax for schools)		34,890		-		34,890
Special revenues (public safety)		24,020		-		24,020
Debt service fund		-		5,507,330		5,507,330
Unrestricted		541,368		1 027 002		2 272 270
Officatiolea		341,300		1,837,002		2,378,370



#### Statement of Net Position September 30, 2017

		overnmental Activities	В	usiness-type Activities	Total
Assets					
Cash and cash equivalents	\$	8,325,664	\$	7,363,176 \$	15,688,840
Investments	Ψ	1,034,232	Ψ	7,000,170 φ	1,034,232
Receivables, net		1,007,101		632,969	1,640,070
Unbilled revenue		-		609,779	609,779
Internal balances		69,829		-	69,829
Inventories		-		280,669	280,669
Restricted assets		_		6,285,733	6,285,733
Other assets		155,409		21,132	176,541
Net OPEB asset		113,270		21,102	113,270
Capital assets not being depreciated		5,505,889		1,446,339	6,952,228
Capital assets not being depreciated  Capital assets, net of accumulated depreciation		11,811,455		23,526,944	35,338,399
Total assets		28,022,849		40,166,741	68,189,590
Deferred outflows of recourses					
Deferred outflows of resources  Employer retirement contributions subsequent to measurement date		496,998		135,983	632,981
Net difference between projected and actual earnings		-30,330		100,000	002,001
on pension plan investments and differences between					
expected and actual experience		997,181		265,074	1 262 255
Deferred charges from refunding		405,259		190,998	1,262,255 596,257
Total deferred outflows of resources		1,899,438		592,055	2,491,493
Total assets and deferred outflows of resources		29,922,287		40,758,796	70,681,083
Liabilities  Accounts payable and accrued liabilities  Customer meter deposits  Accrued interest		696,830 69,829		443,240 - 229,212	1,140,070 69,829 229,212
Noncurrent liabilities:		54,572			54,572
Due within one year:		36,416		_	36,416
Bonds and warrants payable		535,000		462,300	997,300
Capital leases		64,428		402,300	64,428
Compensated absences		34,165		_	34,165
Due in more than one year:		34,103		-	34,103
Bonds and warrants payable		7,165,464		20,648,523	27,813,987
Capital leases		603,138		20,040,323	603,138
Net pension liability				1 701 012	8,100,057
Compensated absences		6,399,045 307,484		1,701,012 50,290	357,774
Total liabilities		15,966,371		23,534,577	39,500,948
Total habilities		13,300,371		25,554,577	33,300,340
Net position		0.544.055		2 025 202	40 000 440
Net investment in capital assets		8,544,055		3,825,393	12,369,448
Restricted for:		0.474.447			0 474 447
Capital projects		2,474,147		-	2,474,147
Special revenues (gas tax and road projects)		861,593		-	861,593
Special revenues (ad valorem tax for schools)		34,674		-	34,674
Special revenues (public safety)		832		-	832
Debt service fund		-		5,811,725	5,811,725
Unrestricted		2,040,615		7,587,101	9,627,716
Total net position	\$	13,955,916	\$	17,224,219 \$	31,180,135



# Statement of Activities For the Year Ended September 30, 2018

		Program Revenues					Net (Expense)		nue and C	han	ges in Net		
Program Activities	Expenses	Charges	s for Services	O Gr	perating ants and atributions		pital Grants and entributions		overnmental Activities	Busi	ness-type		Total
Primary government	-												
Governmental activities:													
General government administration	\$ 4,245,141	\$	64,744	\$	238,367	\$	107,411	\$	(3,834,619)	\$		- \$	(3,834,619)
Public safety	6,725,848		473,871		11,458	·	,	·	(6,240,519)				(6,240,519)
Public works	2,451,608		-		-		_		(2,451,608)				(2,451,608)
Parks and recreation	1,268,791		130,749		49,277		_		(1,088,765)				(1,088,765)
Interest on long-term debt	228,258		-		-		_		(228,258)				(228,258)
Total governmental activities	14,919,646		669,364		299,102		107,411		(13,843,769)			-	(13,843,769)
Business-type activities:													
Water and sewer	8,597,783		7,547,518		-		-		-		(1,050,265	5)	(1,050,265)
Total primary government	\$ 23,517,429	\$	8,216,882	\$	299,102	\$	107,411		(13,843,769)		(1,050,265	5)	(14,894,034)
		General i	revenues:										
		Ad Va	alorem (real an	d pers	onal property	y)			1,022,661			-	1,022,661
		Sales	and use						10,496,401				10,496,401
		Other							821,291				821,291
		Genera	I business lice	nses a	ind permits				2,381,730				2,381,730
		Grants	not restricted t	o spec	ific programs	3			-			-	-
		Paymer	nts from City of	Talla	dega				-			-	-
		Miscella	aneous revenu	es	-				249,481		23,358	3	272,839
		Interest	income						34,245		69,576	6	103,821
		Interest	income						-				-
		Transfe	rs						18,324		(18,324	<b>!</b> )	-
		To	otal general re	evenue	es and trans	fers			15,024,133		74,610	)	15,098,743
		C	hange in net p	ositic	on				1,180,364		(975,655	5)	204,709
		Net positi	on at beginnin	g of ye	ear, as origina	ally s	tated		13,955,916		17,224,219	)	31,180,135
			od adjustment			•			(2,748,832)		(700,592		(3,449,424)
			on at beginnin			ed			11,207,084		16,523,627	,	27,730,711
			et position at					\$	12,387,448	\$ .	15,547,972	2 \$	27,935,420



## Statement of Activities For the Year Ended September 30, 2017

Net (Expense) Revenue and Changes in Net **Program Revenues** Position Operating **Capital Grants Grants and** and Governmental **Business-type Program Activities** Expenses Charges for Services Contributions Contributions Activities Activities Total **Primary government** Governmental activities: General government administration 4,647,566 \$ 64,710 \$ 147,039 \$ (4,435,817) \$ (4,435,817)Public safety 5,875,953 585,249 44,096 (5,246,608)(5,246,608)Public works 2,630,550 (2,630,550)(2,630,550)Library Parks and recreation 1,067,252 166,294 13,989 (886, 969)(886,969)Unallocated depreciation expense Interest on long-term debt 250,403 (250,403)(250,403)Total governmental activities 14,471,724 816,253 205,124 (13,450,347) (13,450,347) Business-type activities: Water and sewer 7,615,383 7,207,288 (408,095)(408,095)**Total primary government** 22,087,107 \$ 8,023,541 \$ 205,124 \$ (13,450,347)(408,095)(13,858,442)Component units: Board of Education \$ 21,707,064 \$ 592,925 \$ \$ - \$ 1,602,606 \$ 15,157,007 \$ 326,012 293,868 Municipal Airport Board 201,835 Heritage Hall **Total Component Units** 22,033,076 \$ 1,896,474 \$ 15,358,842 \$ 592,925 General revenues: Taxes: Ad Valorem (real and personal property) 1,091,275 1,091,275 Sales and use 9,790,908 9,790,908 Other 886,591 886,591 General business licenses and permits 2,188,370 2,188,370 Grants not restricted to specific programs Payments from City of Talladega Miscellaneous revenues 89,482 57,558 31,924 Interest income 81,628 19,812 101,440 Gain on sale of asset **Transfers** 348,123 (348, 123)Total general revenues and transfers 14.444.453 (296,387) 14,148,066 Change in net position 994,106 289,624 (704,482)Net position at beginning of year as originally stated 12.961.810 17.928.701 30.890.511

Net position at end of year

13,955,916

17,224,219

31,180,135



#### CAPITAL ASSETS AND DEBT OUTSTANDING

Capital Assets: The City of Talladega's investment in capital assets (net of accumulated depreciation) for governmental and business-type activities as of September 30, 2018, totals \$42,223,719. These assets include buildings, land, equipment, facilities and vehicles. Additional detailed information on the capital assets may be found in Note 7 on pages 36-37.

Long-term Debt: As of September 30, 2018, the City of Talladega governmental activities had debt outstanding of \$7,134,745 consisting of four General Obligation Warrants. Interest paid on long-term debt was \$228,258 for fiscal year 2018. In addition, the City has two capital leases with terms up to 10 years. The total present value of future minimum lease payments equaled \$595,917 at 2018 fiscal year end. The Water and Sewer Department of the City had warrants outstanding in the amount of \$20,647,689, payable solely from revenues of the system, and no capital leases outstanding as of September 30, 2018. No additional debt activity has occurred subsequent to the close of FY 2018.

The City uses the 1% sales and use tax increase implemented in April, 2011 as the major source of funds for future capital improvements rather than relying on financing alone. The City's indebtedness is managed in coordination with debt repayment schedules to stay within legal debt limits and to maintain a stable level of debt service. Current governmental indebtedness is 31.43% of the legal debt limit, with a debt margin of \$16.863 million. General policy targets debt payments at no more than 10% of General Fund operating expense; currently debt payments are 7.6% of General Fund expense. The City was first rated by Standard & Poors in 2009, achieving a rating of "A, stable" and was upgraded to "AA-" in 2014. This rating was affirmed in March 2015. The City's Water and Sewer utility has achieved a rating of A+, stable, which was also affirmed in March 2015. Additional detailed information on long-term debt may be found in the notes to the financial statements Note 11 on pages 41-46.

#### POST-EMPLOYMENT BENEFIT PLAN

In January 2015, the City established a trust fund to provide for other postemployment benefits (OPEB) and initially funded it with \$1,000,000 from the General Fund. This created an OPEB asset which grew slightly during FY 2018; however, costs are expected to rise in future years. 5% of general sales and use tax revenues are assigned to meeting the City's actuarially determined Annual Required Contribution to help ensure that the City does not develop a significant OPEB liability.

Effective for fiscal year 2018, GASB 75, "Accounting and Financial Reporting for Post-Employment Benefits Other than Pensions (OPEB)" has replaced the previous authoritative guidance regarding the City's retiree health care benefits. Implementing this new standard requires the replacement of the previously



reported Net OPEB Obligation with the newly required Total OPEB Liability (TOL). Additional information on post-employment benefits may be found in the notes to the financial statements Note 12 on pages 47-51.

#### **ECONOMIC FACTORS**

The City of Talladega continues to be heavily dependent on sales tax revenue, which accounts for approximately 60% of total General Fund operating revenues. 2018 sales tax revenue increased by 5.5%, or about \$470K, over fiscal year 2017; the average annual increase since 2012 is about 2.5%. Business license revenue also increased by \$238K during 2018 or 11.8% over 2017.

At the close of FY18, the City continued to enjoy the benefits of economic recovery, although long-term macroeconomic trends indicate a need for stronger economic development strategy. In the absence of pronounced revenue growth, the City must still meet increases in areas such as healthcare costs, employee salaries, and retirement costs. Thus, the City should remain diligent in keeping in place various cost saving measures from previous years, and examine closely the long-term financial effect of any proposed spending. However, the City is hopeful that its community-building efforts during fiscal year 2018 will pay dividends to the local economy and quality of life over the next several years. Though no significant immediate impact to the City's General Fund revenue is expected, the City is beginning to exhibit a trend toward future economic growth.

#### Request for Information

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or request for additional information should be addressed to:

The City of Talladega – Finance Department 255 South Street West Talladega, Alabama 35160

# City of Talladega, Alabama Statement of Net Position

September 30, 2018	Pi	nt			
	Governmental	<b>Business-type</b>		Component	
	Activities	Activities	Total	Units	
Assets					
Cash and cash equivalents	\$ 9,529,564	\$ 7,043,608	\$ 16,573,172	\$ 5,536,457	
Investments	1,033,027	-	1,033,027	4,674,383	
Receivables, net	989,100	670,804	1,659,904	13,917	
Unbilled revenue	303,100	557,388	557,388	10,517	
Internal balances	16 111	337,388	46,411		
	46,411	-	40,411		
Due from other governments	-	276 470	276 470	682,318	
Inventories	-	276,470	276,470	-	
Restricted assets	-	5,507,330	5,507,330	-	
Other assets	68,895	24,100	92,995	118,081	
Capital assets not being depreciated	5,318,014	2,757,600	8,075,614	-	
Capital assets, net of accumulated depreciation	11,566,326	22,581,779	34,148,105	11,863,617	
Total assets	28,551,337	39,419,079	67,970,416	22,888,773	
Deferred outflows of resources					
Employer retirement contributions subsequent					
	E3E E0C	147 216	672.002	2 474 000	
to measurement date - pension	525,586	147,216	672,802	3,471,000	
Net difference between projected and actual					
earnings on pension plan investments and					
and differences between expected and					
actual experience - pension	692,149	195,222	887,371	-	
Deferred outflows of resources - OPEB	-	-	-	2,500,720	
Deferred charges from refunding	375,177	148,716	523,893	-	
Total deferred outflows of resources	1,592,912	491,154	2,084,066	5,971,720	
Total assets and deferred outflows of resources	30,144,249	39,910,233	70,054,482	28,860,493	
Liabilities		, ,			
				476 100	
Bank overdraft				476,180	
Accounts payable and accrued liabilities	707,279	865,185	1,572,464	1,964,718	
Internal balances	-	46,411	46,411	-	
Customer meter deposits	-	231,110	231,110	-	
Other liabilities	54,572	-	54,572	75,561	
Accrued interest	33,615	-	33,615	-	
Noncurrent liabilities:					
Due within one year:					
Warrants payable	550,000	445,000	995,000	325,846	
Capital leases	70,558	_	70,558	_	
Compensated absences	60,059	_	60,059	46,913	
Due in more than one year:	00,033		00,033	40,515	
·	C F04 74F	20 202 600	26 797 424	2.075.625	
Warrants payable	6,584,745	20,202,689	26,787,434	3,075,625	
Capital leases	525,359		525,359	-	
Net pension liability	5,558,620	1,567,816	7,126,436	17,238,000	
Net OPEB liability	2,491,530	662,305	3,153,835	15,540,112	
Compensated absences	340,331	124,359	464,690	-	
Total liabilities	16,976,668	24,144,875	41,121,543	38,742,955	
Deferred inflows of resources					
Deferred inflows of resources - pension	616,705	173,943	790,648	2,779,000	
Deferred inflows of resources - OPEB	163,428	43,443	206,871	2,797,764	
Deferred inflows of resources	780,133	217,386	997,519	5,576,764	
	700,133	217,300	337,313	3,370,704	
Net position (deficit)	0 770 504	0 202 640	16 002 141	0 463 146	
Net investment in capital assets	8,778,501	8,203,640	16,982,141	8,462,146	
Restricted for:					
Capital projects	1,893,201	-	1,893,201	2,332,455	
Special revenues (gas tax and road projects)	1,115,468	-	1,115,468	-	
Special revenues (ad valorem tax for schools)	34,890	-	34,890	420,059	
Special revenues (public safety)	24,020	-	24,020	-	
Debt service		5,507,330	5,507,330		
Unrestricted	541,368	1,837,002	2,378,370	(26,673,886)	
Total net position (deficit)	\$ 12,387,448	\$ 15,547,972	\$ 27,935,420	\$ (15,459,226)	

# City of Talladega, Alabama Government – Wide Statement of Activities

Year ended September 30, 2018

		Program Revenues						
					Operating	Ca	pital Grants	
		Charges for Grants and					and	
Program Activities	Expenses	S	ervices	Co	ontributions	Co	ntributions	
Primary government								
Governmental activities:								
General government administration	\$ 4,245,141	\$	64,744	\$	238,367	\$	107,411	
Public safety	6,725,848		473,871		11,458		-	
Public works	2,451,608		-		-		-	
Parks and recreation	1,268,791		130,749		49,277		-	
Interest on long-term debt	228,258		-		-			
Total governmental activities	14,919,646		669,364		299,102		107,411	
Business-type activities:								
Water and sewer	8,597,783	7	,547,518		_		-	
Total primary government	\$ 23,517,429	\$8	,216,882	\$	299,102	\$	107,411	
Component units:								
Board of Education	\$ 20,484,961	\$ 1	,723,146	\$	14,863,880	\$	538,859	
Municipal Airport Board	506,297		311,347		309,564		-	
Total component units	\$ 20,991,258	\$ 2	,034,493	\$	15,173,444	\$	538,859	

#### **General revenues:**

Taxes:

Ad Valorem (real and personal property)

Sales and use

Other

General business licenses and permits

Grants not restricted to specific programs

Miscellaneous revenues

Interest income

Transfers

#### Total general revenues and transfers Change in net position

Net position at beginning of year, as originally stated Prior period adjustment (note 20)

Net position at beginning of year, as restated

Net position (deficit) at end of year

	let (Expense) R	Con	nponent Units		
G	overnmental	Business-type			
	Activities	Activities	Total		Totals
\$	(3,834,619)	\$ -	\$ (3,834,619)	\$	_
	(6,240,519)	-	(6,240,519)		-
	(2,451,608)	-	(2,451,608)		-
	(1,088,765)	-	(1,088,765)		-
	(228,258)		(228,258)		-
	(13,843,769)	-	(13,843,769)		-
	-	(1,050,265)	(1,050,265)		-
	(13,843,769)	(1,050,265)	(14,894,034)		
\$	-	\$ -	\$ -	\$	(3,359,076)
	-	-	-		114,614
	-	-			- (2.2.1.1.52)
	-	-	-		(3,244,462)
	1,022,661	-	1,022,661		2,154,395
	10,496,401	-	10,496,401		1,744,563
	821,291	-	821,291		113,815
	2,381,730	-	2,381,730		-
	-	-	-		110,452
	249,481	23,358	272,839		425,729
	34,245	69,576	103,821		37,262
	18,324	(18,324)			
	15,024,133	74,610	15,098,743		4,586,216
	1,180,364	(975,655)	204,709		1,341,754
	13,955,916	17,224,219	31,180,135		808,785
	(2,748,832)	(700,592)	(3,449,424)		(17,609,765)
	11,207,084	16,523,627	27,730,711		(16,800,980)
\$	12,387,448	\$ 15,547,972	\$ 27,935,420	\$	(15,459,226)

#### City of Talladega, Alabama Balance Sheet – Governmental Funds

September 30, 2018		General	1	Capital Projects Trust Fund	Go	Other overnmental Funds	G	Total overnmental Funds
Assets								
Cash and cash equivalents	\$	5,837,602	\$	2,105,892	\$	1,586,070	\$	9,529,564
Investments	·	265,439	·	-	Ċ	767,588	·	1,033,027
Receivables, net		961,906		-		27,194		989,100
Interfund receivable		-		-		56		56
Interfund receivable - proprietary fund		46,411		-		-		46,411
Other assets		68,895		-		-		68,895
Total assets	\$	7,180,253	\$	2,105,892	\$	2,380,908	\$	11,667,053
<b>Liabilities</b> Accounts payable and								
accrued liabilities	\$	489,878	\$	158,119	\$	59,282	\$	707,279
Interfund payable		56		-		-		56
Other liabilities		-		54,572		-		54,572
Total liabilities		489,934		212,691		59,282		761,907
Fund balance								
Restricted		-		1,893,201		1,174,378		3,067,579
Committed		-		-		938,902		938,902
Assigned		-		-		213,100		213,100
Unassigned:								
Capital projects - community development		-		-		(4,754)		(4,754)
General fund		6,690,319		-		-		6,690,319
Total fund balance		6,690,319		1,893,201		2,321,626		10,905,146
Total liabilities and fund balance	¢	7 180 252	¢	2 105 802	ć	2,380,908	¢	11,667,053

#### City of Talladega, Alabama Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position

September	30.	2018

and balance - total governmental funds		\$	10,905,146
Amounts reported for governmental activities in the			
statement of net assets are different because:			
Capital assets used in governmental activities are not			
current financial resources and therefore are not reported			
in the governmental funds balance sheet.			
Those assets consist of:			
Governmental capital assets not being depreciated	\$ 5,318,014		
Governmental capital assets being depreciated	61,725,721		
Less accumulated depreciation	(50,159,395)	-	16,884,340
Long-term liabilities applicable to the City's governmental			
activities are not due and payable in the current period			
and accordingly are not reported as fund liabilities.			
All liabilities both current and long-term are reported			
in the statement of net assets.			
Accrued interest	(33,615)		
Warrants payable	(7,134,745)		
Capital lease obligations	(595,917)		
OPEB liability	(2,491,530)		
Net pension liability	(5,558,620)		
Compensated absences	(400,390)	_	(16,214,817
Deferred outflows			1,592,912
Deferred inflows			(780,13

#### City of Talladega, Alabama Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds

Year ended September 30, 2018	General	Capital Other Projects Governmental Trust Fund Funds		Total Governmental Funds
,				
Revenues				
Taxes	\$ 11,825,350	\$ -	\$ 515,003	\$ 12,340,353
Licenses and permits	2,381,730	-	-	2,381,730
Charges for services	247,944	-	421,420	669,364
Federal and state grants	195,683	107,411	103,419	406,513
Interest	5,321	1,097	27,827	34,245
Other revenues	235,491	-	13,988	249,479
Total revenues	14,891,519	108,508	1,081,657	16,081,684
Expenditures				
General government	1,454,613	304,668	789,151	2,548,432
Public safety	5,399,928	-	490,262	5,890,190
Public works	1,993,849	6,395	-	2,000,244
Recreation	1,102,374	-	-	1,102,374
Other boards and agencies	324,516	-	-	324,516
Non-departmental	818,293	-	-	818,293
Capital outlay	-	1,378,690	64,782	1,443,472
Debt service:				
Principal	-	-	606,649	606,649
Interest	-	-	231,696	231,696
Total expenditures	11,093,573	1,689,753	2,182,540	14,965,866
Former of commence				
Excess of revenues	2 707 046	/1 501 245\	/4 400 002)	1 115 010
over (under) expenditures	3,797,946	(1,581,245)	(1,100,883)	1,115,818
Other financing sources (uses):				
Transfers in	25,000	1,001,931	1,363,775	2,390,706
Transfers out	(2,365,706)	-,,	(25,000)	(2,390,706)
Transfer from Water and Sewer	( , , , ,		, , ,	( , , , ,
Department	18,324	-	-	18,324
Total other financing sources (uses)	(2,322,382)	1,001,931	1,338,775	18,324
Net change in fund balances	1,475,564	(579,314)	237,892	1,134,142
Fund balance at beginning of year	5,214,755	2,472,515	2,083,734	9,771,004
Fund balance, end of year	\$ 6,690,319	\$ 1,893,201	\$ 2,321,626	\$ 10,905,146

# City of Talladega, Alabama Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Government-wide Statement of Activities

# Year ended September 30, 2018

et change in fund balances - total governmental funds	9	\$ 1,134,142
Amounts reported for governmental activities in the statement		
of activities are different because:		
Governmental funds report capital outlays as expenditures.		
However, in the government-wide statement of activities,		
the cost of those assets is allocated over their estimated		
useful lives as depreciation expense.		
Expenditures for capital assets	\$ 1,134,663	
Less current year depreciation	(1,567,667)	(433,004
For governmental funds, the issuance of long-term debt provides		
current financial resources and the repayment of long-term debt		
consumes current financial resources. Neither transaction, however,		
has any effect on net position in the government-wide statement of net position.		
Also, governmental funds report the effect of premiums, discounts, and similar		
items when debt is first issued whereas these amounts are deferred and amortized		
in the Statement of Activities. These amounts are the net effect of these differences		
in the treatment of long-term debt and related items:		
Principal payments		535,00
Amortization of premiums		30,71
Amortization of deferred charges on refunding		(30,08
Some expenses reported in the statement of activities do not		
require the use of current financial resources and therefore		
are not reported as expenditures in the governmental funds.		
Change in accrued interest	2,801	
Change in OPEB expense	(19,396)	
Change in capital lease, net	71,649	
Change in pension expense	(52,724)	
Change in long-term compensated absences, net	(58,741)	(56,41

\$ 1,180,364

Change in net position of governmental activities

# **Talladega Water and Sewer Department Statement of Net Position - Proprietary Fund**

Se	ntem	her	30.	2018
JC.			JU,	2010

Assets	
Current assets	
Cash and cash equivalents	\$ 7,043,608
Accounts receivable (net of allowance for doubtful accounts for \$668,035)	670,804
Unbilled revenue	557,388
Prepaid expenses	24,100
Inventory of supplies	 276,470
Total current assets	8,572,370
Noncurrent assets	
Noncurrent restricted assets	
Investments - money market	5,507,330
Utility plant and equipment	
Land and improvements	389,890
Buildings and improvements	42,810,384
Machinery and equipment	5,302,903
Construction in progress	2,478,274
	50,981,451
Less accumulated depreciation	25,642,072
Total utility plant and equipment	25,339,379
Total noncurrent assets	30,846,709
Deferred outflows of resources	
Employer retirement contributions subsequent to measurement date	147,216
Net difference between projected and actual earnings	
on pension plan investments	195,222
Deferred charges from refunding	 148,716
Total deferred outflows	491,154
Total assets and deferred outflows of resources	\$ 39,910,233

# September 30, 2018

Liabilities and net position	
Current liabilities	
Accounts payable and accrued expenses	\$ 865,185
Interfund payable	46,411
Current portion of long-term debt	445,000
Total current liabilities	1,356,596
Noncurrent liabilities	
Accrued annual leave	124,359
Customer meter deposits	231,110
Revenue warrants payable, net	20,202,689
Net pension liability	1,567,816
Net OPEB liability	662,305
Total noncurrent liabilities	22,788,279
Total liabilities	24,144,875
Deferred inflows of resources	
Deferred inflows of resources - pension	173,943
Deferred inflows of resources - OPEB	43,443
Total deferred inflows of resources	217,386
Net position	
Net investment in capital assets	8,203,640
Restricted for:	0,203,040
Debt service	5,507,330
Unrestricted	1,837,002
	_,
Total net position	15,547,972
Total liabilities and net position	\$ 39,910,233

# Talladega Water and Sewer Department Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Fund

Year ended September 30, 2018	
Operating revenues	
Water revenues	\$ 3,657,770
Sewer revenues	2,576,362
Garbage revenues	1,039,351
Other operating revenues	274,035
Total operating revenues	7,547,518
Operating expenses	
Water and sewer department expenses	1,021,992
Waste water plants	1,321,319
Water filters and wells	928,917
Garbage collection expenses	1,008,110
General and administrative expenses	1,978,237
Depreciation and amortization	1,413,911
Total operating expenses	7,672,486
Operating income (loss)	(124,968
Nonoperating income (expense)	
Interest income	69,576
Miscellaneous income	23,358
Interest expense	(925,297
Total nonoperating income (expense)	(832,363
Total income (loss)	(957,331
Transfers	
Transfers out	(18,324
Change in net position	(975,655
Net position, beginning of year as originally stated	17,224,219
Prior period adjustment (Note 20)	(700,592
Net position - beginning of year as restated	16,523,627

(Continued on the following page.) See accompanying notes to basic financial statements.

15,547,972

Net position, end of year

# Talladega Water and Sewer Department Statement of Cash Flows – Proprietary Fund

Year	ended	Septen	1ber 30,	2018

Operating activities	
Cash received from customers	\$ 7,562,074
Cash paid to suppliers	(3,724,299)
Cash paid to employees	(1,875,629)
Net cash and cash equivalents provided by operating activities	1,962,146
Non-capital financing activities	
Transfers to other departments	(18,324)
Net cash and cash equivalents (used) by noncapital financing activities	(18,324)
Capital and related financing activities	
Acquisition and construction of capital assets	(1,780,007)
Proceeds from sale of capital assets	14,786
Principal paid on long-term debt	(435,833)
Interest paid on long-term debt and capital lease obligations	(910,315)
Net cash and cash equivalents (used) by capital and	
related financing activities	 (3,111,369)
Investing activities	
Interest received on investments	69,576
Net cash and cash equivalents provided by investing activities	69,576
, , , ,	
Net decrease in cash and cash equivalents	(1,097,971)
·	
Cash and cash equivalents, beginning of year	13,648,909
Cash and cash equivalents, end of year	\$ 12,550,938
Shown in the financial statements as:	
Cash and cash equivalents	\$ 7,043,608
Investments - money market	 5,507,330
Total	\$ 12,550,938

# Talladega Water and Sewer Department Statement of Cash Flows – Proprietary Fund (Continued)

# Year ended September 30, 2018

Reconciliation of net income to net cash provided by operating activities:	
Operating income	\$ (124,968)
Adjustments to reconcile operating income to net cash	, , , ,
provided by operating activities:	
Depreciation	1,413,911
Amortization of premium and deferred charges	(27,301)
Change in assets and liabilities:	
Accounts receivable	(37,835)
Unbilled revenue	52,391
Prepaid expenses	(6,173)
Inventory of supplies	4,199
Deferred outflows of resources	100,901
Accounts payable and accrued expenses	490,969
Due to City	46,411
Accrued annual leave	4,840
Customer deposits	1,898
Street deposit	(3,000)
Net pension liability	(133,196)
Net OPEB liability	(38,287)
Deferred inflows of resources	217,386
Net cash provided by operating activities	\$ 1,962,146

# City of Talladega, Alabama Statement of Fiduciary Net Position

## September 30, 2018

	ОРЕВ
	Trust Fund
Assets	
Cash and cash equivalents	\$ 43,616
Investments, at fair value:	
Mutual funds	1,092,687
Total assets	1,136,303
Liabilities	
Accounts payable	-
Net position restricted for OPEB	\$ 1,136,303

# City of Talladega, Alabama Statement of Changes in Fiduciary Net Position

## Year ended September 30, 2018

Tear ended September 30, 2016		OPEB
	Т	rust Fund
Additions		
Contributions:	<b>*</b>	202 472
Employer	\$	203,472
Net investment income:		
Investment income		27,863
Net gain on investments		19,426
Less investment expense		(2,801)
Net investment income		44,488
Total additions		247,960
Deductions		
Benefit payments:		
Employer		200,664
Administrative expenses		2,808
Total deductions		203,472
Net increase in net position		44,488
Net position restricted for OPEB - beginning of year		1,091,815
Net position restricted for OPEB - end of year	\$	1,136,303

# City of Talladega, Alabama Statement of Net Position – Component Units

September 30, 2018

September 30, 2018	(	Talladega City Board f Education	Talladega Municipal Airport Board		Total
Assets					
Cash and cash equivalents	\$	5,104,437	\$ 432,020	\$	5,536,457
Investments	·	3,073,651	1,600,732	-	4,674,383
Receivables		13,385	-		13,385
Due from other governments		682,318	-		682,318
Accrued interest receivable		-	532		532
Other assets		111,269	6,812		118,081
Capital assets, net		11,855,565	8,052		11,863,617
Total assets		20,840,625	2,048,148		22,888,773
Deferred outflows of resources - pension		3,471,000	-		3,471,000
Deferred outflows of resources - OPEB		2,500,720	-		2,500,720
Total deferred outflows of resources		5,971,720	-		5,971,720
Total assets and deferred outflows of resources		26,812,345	2,048,148		28,860,493
Liabilities					
Bank overdraft		476,180	_		476,180
Accounts payable and accruals		1,959,548	5,170		1,964,718
Deferred revenue		75,561	-		75,561
Noncurrent liabilities:					
Due within one year:					
Bonds, warrants, and notes payable		325,846	-		325,846
Compensated absences		46,913	-		46,913
Due in more than one year:					
Bonds, warrants, and notes payable		3,075,625	-		3,075,625
Net pension liability		17,238,000	-		17,238,000
Net OPEB liability		15,540,112	-		15,540,112
Total liabilities		38,737,785	5,170		38,742,955
Deferred inflows of resources - pension		2,779,000	-		2,779,000
Deferred inflows of resources - OPEB		2,797,764			2,797,764
Total deferred outflows of resources		5,576,764			5,576,764
Net position					
Net investment in capital assets		8,454,094	8,052		8,462,146
Restricted		2,752,514	-		2,752,514
Unrestricted (deficit)		(28,708,812)	2,034,926		(26,673,886)
Total net position (deficit)	\$	(17,502,204)	\$ 2,042,978	\$	(15,459,226)

# City of Talladega, Alabama Statement of Activities – Component Units

Year ended September 30, 2018

		Program Revenues			
		Operating Cap		<b>Capital Grants</b>	
		<b>Charges for</b>	<b>Grants and</b>	and	
<b>Program Activities</b>	Expenses	Services	Contributions	Contributions	
Talladega City Board of Education					
Education	\$20,484,961	\$ 1,723,146	\$ 14,863,880	\$ 538,859	
Talladega Municipal Airport Board					
Community Development	506,297	311,347	309,564	-	
Total component units	\$20,991,258	\$ 2,034,493	\$ 15,173,444	\$ 538,859	

## **General revenues:**

Taxes for general, debt, capital purposes Grants, entitlements and contributions not restricted to specific programs Interest income Miscellaneous

# Total general revenues Change in net position

Net position at beginning of year, as originally stated Prior period adjustment Net position (deficit) at beginning of year, as restated

Net position (deficit) at end of year

	Net (Expense) Revenue and Changes in Net Position						
T	alladega City	1	<b>Talladega</b>				
	Board of	ľ	Municipal				
	Education	Air	port Board		Total		
\$	(3,359,076)	\$	-	\$	(3,359,076)		
	-		114,614		114,614		
	(3,359,076)		114,614		(3,244,462)		
	4,012,773		-		4,012,773		
	110,452		-		110,452		
	15,223		22,039		37,262		
	413,194		12,535		425,729		
	4,551,642		34,574		4,586,216		
	1,192,566		149,188		1,341,754		
	(1,085,005)		1,893,790		808,785		
	(17,609,765)		_		(17,609,765)		
	(18,694,770)		1,893,790		(16,800,980)		
\$	(17,502,204)	\$	2,042,978	\$	(15,459,226)		

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#### NOTE 1 – ORGANIZATION AND REPORTING ENTITY

## A. Organization

The City of Talladega, Alabama, (the "City") was founded in 1834. The City operates under a Manager-Council form of government with a City Council consisting of five council members elected for concurrent terms of four years. One official is elected at large by the qualified voters of the City and has the title of Mayor. The City Manager is appointed by the City Council. The City Manager has full administrative authority for all operations of the City. Members of the City Council serve part-time and are responsible for adopting all legislative ordinances and setting policies of the City, including the appropriation of money.

## B. Reporting entity

The financial statements of the City have been prepared in conformity with the accounting principles generally accepted in the United States as specified by the Governmental Accounting Standards Board (GASB). In June 1999, GASB issued Statement No. 34, Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments. This Statement was developed to make annual reports easier to understand and more useful to the people who use government financial information to make decisions.

As required by generally accepted accounting principles, the accompanying financial statements present the City as a primary government and its component units, entities for which the City is considered financially accountable. The component units are included in the reporting entity because of the significance of their operational relationship with the primary government. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of the organization's governing body and either it is able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits to, or to impose specific financial burdens on, the primary government. The primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

Blended component units, although legally separate entities, are in substance part of the primary government's operations and data from these units would be combined with the data of the City. The City has no blended component units. Each discretely presented component unit is presented in a separate column in the combined financial statements to emphasize it is legally separate from the City.

## NOTE 1 – ORGANIZATION AND REPORTING ENTITY (CONTINUED)

## B. Reporting entity (continued)

The discretely presented component units are as follows:

- Talladega City Board of Education is the City's local school system that provides
  educational services to citizens. It is a component unit of the City because it is reliant
  upon the City for tax revenue collections and for bond issues because the Board of
  Education is precluded from issuing bonds directly. The audited financial information for
  Talladega City Board of Education is included in this audit report.
- Talladega Municipal Airport Board provides air traffic services to the geographic area that includes the City. It is a component unit because the governing body of the Board is appointed by the City Council and because of the existence of a financial benefit/burden relationship. The audited information for the Talladega Municipal Airport Board is included in this report.

Audited financial statements for the Talladega City Board of Education and Talladega Municipal Airport Board are available at City Hall.

#### **NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The more significant of the government's accounting policies are described below.

### A. Government-wide and Fund financial statements

The City's basic financial statements include both government-wide (based on the City as a whole) and fund financial Statements. The focus is on either the City as a whole or on major individual funds, within the fund financial statements. Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The City's police and fire protection, parks and recreation, public works, economic development, library and general administrative services are classified as governmental activities. The City's water and sewer services are classified as business-type activities.

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are presented on a consolidated basis by column, and are reported on a full accrual, economic resource basis, which includes all long-term assets and receivables as well as long-term debt and obligations. The City's net position is reported in three parts — net investment in capital assets, restricted, and unrestricted.

The government-wide Statement of Activities reports both the gross and net cost per functional category (public works, public safety, etc.), which are otherwise being supported by general government revenues (taxes, licenses and permits, etc.) and business-type activities. The

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### A. Government-wide and Fund financial statements (continued)

Statement of Activities reduces gross expenses; including depreciation, by related program revenues (charges for services, operating and capital grants and contributions). The program revenues must be directly associated with a function or a business-type activity. The City does not allocate indirect expenses. The operating grants include operating specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants. The City first utilizes restricted resources to finance qualifying activities.

The governmental funds financial statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented which briefly explains the adjustments necessary to reconcile the governmental fund statements to the government-wide statements' governmental column.

The focus of this reporting model is on the City as a whole and the fund financial statements, including the major individual funds of the governmental and business-type activities, as well as the component units. Each presentation provides valuable information that can be analyzed and compared (between years and between governments) to enhance the usefulness of the information.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the City's business-type activities, sewer, water and various other functions of the City. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

The City's accounting records are organized and operated on a fund basis. A fund is a fiscal and accounting entity with a self-balancing set of accounts recording cash and other financial resources, together with all related liabilities and residual equities or balances, and changes therein, which are segregated for the purpose of carrying on the specific activities or attaining certain objectives, in accordance with special regulations, restrictions or limitations.

An emphasis is placed on major funds within the governmental categories. A fund is considered major if it is the primary operating fund of the City or meets certain criteria based on the size of its assets, liabilities, revenues, or expenses/expenditures.

Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The types of funds used in accounting for the financial operations of the City and their nature and purpose are as follows:

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### A. Government-wide and Fund financial statements (continued)

#### Governmental funds

Governmental funds are those through which most governmental functions of the City are financed. The acquisition, use and balances of the City's expendable financial resources and the related liabilities (except those accounted for in proprietary funds) are accounted for through governmental funds. The measurement focus is based upon determination of changes in financial position, rather than upon net income determination. The following are the City's governmental funds:

#### 1. General Fund

The General Fund is the general operating fund of the City and is considered a major governmental fund. All general tax revenue and other receipts that are not allocated by law or contractual agreement to another fund are accounted for in this fund. The general operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the General Fund.

#### 2. Special Revenue Funds

Special revenue funds are used to account for the proceeds of specific revenue sources (other than for major capital projects) requiring separate accounting because of legal or regulatory provisions or administrative action. The special revenue funds are considered nonmajor governmental funds.

#### 3. Debt Service Fund

The debt service funds are nonmajor governmental funds used to account for the repayment of principal and interest on the City's outstanding debt obligations.

## 4. Capital Projects Funds

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities. Capital projects funds used by the City are as follows:

- 1. Community Development Fund
- 2. Capital Projects Trust Fund
- 3. RBEG Fund

The Capital Projects Trust fund is considered a major fund.

### **Proprietary funds**

Proprietary funds are accounted for on the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded at the time liabilities are incurred. This focus of proprietary fund measurement is upon determination of operating income, changes in net position, and cash flows.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## A. Government-wide and Fund financial statements (continued)

## Proprietary funds (Continued)

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with a proprietary fund's principal ongoing operations. Operating expenses include the cost of sales and services, administrative and personnel expenses, repairs and supplies and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Proprietary funds include the following fund types:

Enterprise funds account for those operations that are financed and operated in a
manner similar to private business or where the City has decided that the determination
of revenues earned, costs incurred and/or net income is necessary for management
accountability. The City's Water and Sewer Department is considered a major enterprise
fund that provides water, sewer and garbage service for the citizens in and around the
City of Talladega, Alabama.

## Fiduciary funds

Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations and other governmental units. Since, by definition, these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

The City has a fiduciary fund for its Other Post-Employment Benefit (OPEB) trust.

## B. Measurement focus and basis of accounting

Measurement focus refers to what is being measured, basis of accounting refers to when revenues and expenditures or expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made regardless of the measurement focus applied. The governmental and business-type activities in the government-wide financial statements and the proprietary fund financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

## C. Government-wide financial statements

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic assets used. Revenues, expenses, gains,

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## C. Government-wide financial statements (continued)

losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

#### D. Fund financial statements

## Governmental funds

All governmental funds are accounted for using the modified accrual basis of accounting. Their revenues are recognized when they become both "measurable and available" to finance current expenditures. Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or soon enough thereafter to pay current liabilities (the City considers revenue available if it is collected within 60 days after year end). Gross receipts and selective sales and use taxes are considered available and measurable when the underlying exchange has occurred (i.e., September gross receipts taxes are recorded as revenue in September even though the taxpayers remit taxes in October) and are recognized as revenue at that time. Anticipated refunds of such taxes are recorded as liabilities and reductions of revenue when they are measurable and their validity seems certain.

Property taxes are recognized as revenue when the enforceable legal claim has occurred. Grant revenues are recognized when all eligibility requirements have been met. Other revenues, including licenses and permits, certain charges for services, and miscellaneous revenues, are recorded as revenue when received in cash because they are generally not measurable until actually received.

Expenditures (including capital outlay) are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred. Principal and interest on general long-term debt are exceptions to this rule and are recognized when due. Also, expenditures related to insurance claims, employee pension liability and compensated absences are recognized when payable from expendable available financial resources in future years.

## E. Budgets and budgetary accounting

The City follows these procedures in establishing the budgetary data presented in the accompanying financial statements:

- Normally, on or before August 15, the City Manager submits to the City Council a proposed operating budget for the fiscal year commencing the following October 1<sup>st</sup>.
- Expenditures in excess of the originally approved budget are not formally approved by the City Council until an amended budget is adopted.
- Formal budgetary integration is employed as a management control device during the year for the General Fund.

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## E. Budgets and budgetary accounting (continued)

- The basis of accounting for the budget is the same as used in the governmental fund accounting (generally accepted accounting principles).
- All budget appropriations lapse at year end.

#### F. Revenue recognition

Advalorem taxes are assessed on property valuations and statutory liens are attached to such properties as of October 1<sup>st</sup> each year. These taxes are due October 1<sup>st</sup> but do not become delinquent until January 1<sup>st</sup> after which penalties are levied.

Other material revenue which is susceptible to accrual includes gross receipts, interest income and state-share revenue. Revenue which is not both available and measurable and thus not susceptible to accrual includes property and franchise taxes and business licenses.

#### G. Program revenues

Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operations or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues, with certain exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business segment is self-financing or draws from the general revenues of the City.

#### H. Cash and cash equivalents

Cash and cash equivalents consist of cash and certificates of deposit with maturities of six months or less. Interest earned on cash and cash equivalents is recorded in the fund in which it is earned.

#### I. Receivables and unbilled revenues

In the Water and Sewer Department, revenues are recognized on the basis of monthly billings to customers for services provided. The City therefore extends credit to its customers. As a result of this billing method, the City accrues unbilled service revenue at the end of the fiscal period with respect to service provided but not billed at such date. The City analyzes current and past due accounts and provides an allowance for doubtful accounts for the accounts deemed uncollectible.

#### J. Investments

Investments are recorded at fair value based on quoted market prices. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### K. Inventories

Inventories of unused supplies and pipe are physically counted at the end of each fiscal year and recorded at cost. The cost of inventories expended for repairs are recorded as expenditures when consumed. Inventories expended for capital improvements are capitalized once a year. The cost is calculated on a first in, first out basis.

### L. Customer meter deposits

The Water and Sewer Department requires customers to pay a one-time deposit of \$50 for water service, with the exception of customers who provide proof of home ownership. When a customer terminates service, the deposit is applied to the last bill and the balance is refunded.

#### M. Capital assets

The accounting treatment over capital assets depends on whether the assets are reported in the government-wide or fund financial statements.

#### Government-wide financial statements

In the government-wide financial statements, capital assets are valued at historical cost or estimated historical cost if actual is unavailable. Donated capital assets are valued at their estimated acquisition value on the date donated. The City capitalizes assets with a cost of \$5,000 or more as purchase and construction outlays occur.

Prior to October 1, 2001, government funds' infrastructure-assets were not capitalized. In accordance with GASB Statement No. 34, infrastructure has been capitalized for additions since October 1, 2001. Pre-existing infrastructure was included the City's financial statements starting September 30, 2006.

Depreciation is provided over the assets' useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset for the City's governmental activities is as follows:

Buildings	40 years
Improvements	40 years
Machinery and equipment	5-10 years
Automotive equipment	5 years
Office equipment	5-10 years

Utility plant in service is stated at cost when purchased, constructed or contributed. The Water and Sewer Department records water and sewer lines constructed by sub-dividers as a part of the utility plant, upon completion of subdivision. Contributed assets are recorded at the contributor's basis. Repairs and maintenance are recorded as expenses; renewals and betterments are capitalized. Interest has not been capitalized during the construction of assets.

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### M. Capital assets (continued)

Depreciation is recorded using the straight-line method over the estimated service lives of the assets as follows:

Plants and systems	5-40 years
Buildings	20-40 years
Building improvements	20-40 years
Office equipment	5 years
Tools and equipment	5 years
Vehicles	5 years
Parking lot and landscaping	10 years
Computers	3 years

## Fund financial statements

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures upon acquisition.

#### N. Compensated absences

The City follows Governmental Accounting Standards Board Statement No. 16, Accounting for Compensated Absences, which requires that accrued liabilities for compensated absences be recorded to the extent the future leaves (1) relate to rights attributable to employee services already rendered, (2) relate to rights that vest or accumulate, (3) where payment is probable, and (4) where amounts can be reasonably estimated. All compensated absences are accrued as long-term debt when incurred in the government-wide statements. The current portion of this debt is estimated based on historical trends. A liability for compensated absences is reported in the governmental funds only if the obligation has matured, for example, as a result of an employee's resignation or retirement. At September 30, 2018, no amount was accrued in the governmental funds financial statements. The current portion of accrued compensated absences at September 30, 2018 reported in the government-wide financial statements is \$60,059. The remaining long-term incurred portion of accrued compensated absences of the governmental activities at September 30, 2018 totaled \$340,331.

### O. Long-term liabilities

In the government-wide financial statements and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Warrant premiums and discounts are deferred and amortized over the life of the debt using the straight-line method. The difference between the reacquisition price of refunding debt and the net carrying amount of refunded debt (deferred amount on refunding) is amortized over the life of the refunding debt or remaining life of the refunded debt, whichever is shorter. Warrants payable are reported net of the unamortized portion of applicable premium, discount, or deferred amount on refunding. Amortization of premiums or discounts

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### O. Long-term liabilities (continued)

and deferred amounts on refunding are included in interest expense. Debt issuance costs are expensed in the period incurred.

In the governmental fund financial statements, debt premiums and discounts, as well as debt issuance costs are recognized during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources while discounts on debt issuance are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. Interest and principal payments are reported as debt service expenditures.

## P. Pensions

The Employees' Retirement System of Alabama (the Plan) financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to the plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report. See also note 15.

## Q. Other post-employment benefits

The fiduciary net position of the City's retiree benefit plan (OPEB Plan) has been determined using the flow of economic resources measurement focus and full accrual basis of accounting. This includes for purposes of measuring the net OPEB liability, deferred outflow of resources and deferred inflows of resources related to other post-employment benefits, OPEB expense, and information about assets, liabilities and additions to/deductions from the OPEB Plan's fiduciary net position. Benefit payments are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

### R. Equity classifications

#### Government-wide financial statements

In the government-wide financial statements, equity is reported as net position and displayed in three components:

Net investment in capital assets – Consists of capital assets including restricted capital
assets net of accumulated depreciation and reduced by outstanding balances of any
bonds, warrants, mortgages, notes, or other borrowings that are attributable to the
acquisition, construction, or improvement of those assets.

## NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### R. Equity classifications (continued)

- Restricted Constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulation of other governments; or (2) law through constitutional provisions or enabling legislation.
- Unrestricted All other net position that do not meet the definition of "restricted" or "net investment in capital assets."

## **Fund financial statements**

In the fund financial statements, governmental funds report equity as fund balance. Reporting standards establish a hierarchy for fund balance classifications and constraints imposed on the uses of those resources. The following is a description of the City's various fund balance accounts:

*Nonspendable*. Fund balances that cannot be spent because they are either:

Not in Spendable Form - generally, amounts that are not expected to be converted to cash, such as inventories or prepaid amounts.

Legally or Contractually Required to be Maintained Intact- amounts that are required to be maintained intact, such as the principal of a permanent fund.

*Restricted*- amounts that can be used only for specific purposes because of (a) constitutional provisions or enabling legislation or (b) externally imposed constraints.

Committed- amounts that can be used only for specific purposes because of a formal resolution by the City Council – the government's highest level of decision-making authority. City Council action by formal resolution is required to establish, modify or rescind a fund balance commitment.

Assigned- amounts intended to be used by the City for specific purposes that are neither restricted not committed. Intent is expressed by a body (for example a budget or finance committee) or official to whom the City Council has delegated the authority to assign amounts to be used for specific purposes. The City Council has delegated such authority to the City Manager.

Unassigned- residual classification for the general fund (i.e. everything that is not in another classification or in another fund). It is also used to report negative fund balances in other governmental funds. In governmental funds other than the general fund, if expenditures incurred for specific purposes exceed the amounts that are restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance in that

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### R. Equity classifications (continued)

#### Fund Financial Statements (continued)

fund. As of September 30, 2018, the Community Development Capital Project Fund reported a deficit of \$4,754.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then committed, assigned, and unassigned – in order as needed.

The City has restricted \$1,893,201 of the Capital Projects Trust Fund fund balance and \$1,174,378 of the Other Governmental Funds fund balance. The purposes of these restrictions are described in note 14.

The City has committed \$938,902 of the Other Governmental Funds fund balance to maintain the City's Cemetery.

The City has assigned \$213,100 of the Other Governmental Funds fund balance for the City's Library.

#### S. Interfund transfers

In the fund financial statements, receivables and payables resulting from outstanding balances between funds are classified as "interfund receivables/payables". Any residual balances outstanding between the governmental activities and the business-type activities are reported in the government-wide financial statements as "internal balances". Flow of cash or goods from one fund to another without a requirement for repayment is reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. The government-wide statements eliminate interfund transfers and receivables/payables as reported within the segregated governmental and business activities column. Only transfers and receivables/payables between the two columns appear in this statement, which zero in total.

#### T. Use of estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

#### **U.** Subsequent events

The City has evaluated subsequent events through May 31, 2019, the date these financial statements were available to be issued.

#### V. Adoption of new accounting pronouncements

The following new accounting pronouncement was recently issued by the GASB and adopted by the Department for the year ended September 30, 2018.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### V. Adoption of new accounting pronouncements (continued)

In June 2015, the GASB issued Statement No. 75 – Accounting and Financial Reporting for Post-Employment Benefits Other Than Pensions. This Statement replaces the requirements of Statement No. 45, Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions, as amended, and No. 57 OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans, for OPEB. The standard was adopted for the year ended September 30, 2018, resulting in a cumulative change in accounting principle as described in note 20.

#### **NOTE 3 – CASH AND CASH EQUIVALENTS**

City cash balances are maintained in cash and cash equivalent accounts to improve earning opportunities.

Cash equivalents consist of certificates of deposits with a maturity date of six months or less.

Each of the banks holding the City's deposits, as well as those of the Component Units, is a certified participant in the SAFE Program. Through the SAFE program, all public funds are protected through a collateral pool administered by the Alabama State Treasury.

Due to the requirements of the SAFE program, the City has no formal custodial risk or interest risk rating policy. State statute requirement for investments are followed.

The City's governmental activities deposits, including certificates of deposit were fully insured or collateralized at September 30, 2018. At year-end, the carrying amount of the City's cash and cash equivalents was \$9,529,564. Cash deposits and savings held at local banks are insured by the FDIC or collateralized by assets administered by the state treasurer's office in accordance with the SAFE program.

The Water and Sewer Department's cash and cash equivalents consist of cash in checking accounts and certificates of deposit. Cash and cash equivalents at September 30, 2018 was \$7,043,608.

#### **NOTE 4 – RECEIVABLES AND UNBILLED REVENUE**

Governmental activities receivables at September 30, 2018:

#### Receivables:

Taxes receivable	\$ 961,906
Restitution receivable	11,103
Other receivables	16,091
Total receivables	\$ 989,100

The Water and Sewer Department uses cycle billing and customers are billed at various times during each month. Income and unbilled receivables are recorded for the portion of customers' usage of water and sewage from the time of their last billing until September 30.

Accounts receivable	\$ 1,338,839
Less: allowance for doubtful accounts	668,035
Net accounts receivable	\$ 670,804

Unbilled revenues receivable at September 30, 2018 was \$557,388.

#### **NOTE 5 – INVENTORY OF SUPPLIES**

The Water and Sewer Department maintains an inventory of water pipe, fittings, meters and other materials that will be used to repair or improve the existing water and sewer system. The items are valued at cost. The value of inventories at September 30, 2018 was \$276,470.

#### **NOTE 6 – INVESTMENTS AND RESTRICTED ASSETS**

The City is restricted by State statute to investments in U.S. Government Treasury and Agency securities, certificates of deposit and money market accounts, repurchase agreements and reverse repurchase agreements, banker's acceptances and commercial paper.

The City's investments are held at fair value. The City classifies its fair value measurements in accordance with GASB Statement No. 72, <u>Fair Value Measurement and Application</u>, which categorizes the inputs to valuation techniques used to measure fair value into three levels. Level 1 inputs are quoted prices (unadjusted) for identical assets or liabilities in active markets. Level 2 inputs are inputs – other than quoted prices included in Level 1 – that are observable for an asset or liability, either directly or indirectly. Level 3 inputs are unobservable inputs for an asset or liability. The City does not have any assets that are categorized as Level 2 or Level 3 inputs.

## NOTE 6 – INVESTMENTS AND RESTRICTED ASSETS (CONTINUED)

#### A. Governmental activities

In addition to a long-term certificate of deposit held by the General Fund, the City uses investments to maintain the Oak Hill Cemetery and the Armstrong-Osborne Public Library. As of September 30, 2018, the value of the investments held in the General Fund, the Cemetery Trust Fund and the Library Fund are \$265,439, \$727,754 and \$39,834, respectively. The following schedule displays the investments held in governmental funds as of September 30, 2018, and their fair value measurements:

#### **Governmental Activities:**

#### **Fair Value Measurements**

Investment type	Fa	ir Value	Level 1	Level 2	Level 3	
Certificate of deposit	\$	265,439	\$ 265,439	\$ -	\$	-
Common Stock		287,918	287,918	-		-
Mutual Funds		39,834	39,834	-		-
Corporate Bonds		439,836	439,836	-		-
Net investments	\$	1,033,027	\$ 1,033,027	\$ -	\$	-

The debt securities held by the City have credit ratings from Standard and Poor's ranging from BBB to AAA.

#### B. Business-type activities

The Water and Sewer Department has investments that are classified as restricted assets that consist of monies held in trust by Regions Bank to cover debt indenture expenses and repayment of warrants. Restricted assets also include money collected from customers and held as deposits. At September 30, 2018, the monies held in trust were \$5,507,330. The following schedule displays the restricted assets held by the Department as of September 30, 2018, and their fair value measurements:

## **Business-type Activities:**

#### **Fair Value Measurements**

Investment type	Fair Value	Level 1	Level 2	Level 3
Money Market Treasury				
Portfolio	\$ 5,507,330	\$ 5,507,330	) \$	- \$ -
Total restricted assets	\$ 5,507,330	\$ 5,507,330	) \$	- \$ -

## NOTE 6 – INVESTMENTS AND RESTRICTED ASSETS (CONTINUED)

## C. Fiduciary Fund

In fiscal year 2015, the City established an irrevocable trust to be used to accumulate and invest assets to pay for the accumulated liability for post-employment healthcare benefits. The following schedule displays the investments held within the irrevocable trust as of September 30, 2018, and their fair value measurements:

## **Fiduciary Fund:**

#### **Fair Value Measurements**

Investment type	Fa	air Value	Level 1	Level 2		Level 3	
Certificate of deposit	\$	98,754	\$ 98,754	\$	-	\$	-
Mutual funds		993,933	993,933		-		-
Total portfolio	\$	1,092,687	\$ 1,092,687	\$	-	\$	-

# **NOTE 7 – CAPITAL ASSETS**

Following is a summary of the changes in the City's capital assets for the year ended September 30, 2018:

	Balance at 9/30/2017	Additions and Reclassifications	Retirements and Reclassifications	Balance at 9/30/2018
Capital assets not being				
depreciated:				
Land and improvements	\$ 3,832,454	\$ -	\$ -	\$ 3,832,454
Construction progress	1,673,435	945,490	(1,133,365)	1,485,560
Total capital assets not				
being depreciated	5,505,889	945,490	(1,133,365)	5,318,014
Capital assets being				
depreciated:				
Building and improvements	13,443,441	941,410	-	14,384,851
Infrastructure	41,110,907	250,958	-	41,361,865
Machinery and equipment	5,857,435	130,170	(8,600)	5,979,005
Total capital assets				
being depreciated	60,411,783	1,322,538	(8,600)	61,725,721
Less accumulated				
depreciation for:				
Building and improvements	8,668,469	410,570	-	9,079,039
Infrastructure	35,834,733	771,439	-	36,606,172
Machinery and equipment	4,097,126	385,658	(8,600)	4,474,184
Total accumulated depreciation	48,600,328	1,567,667	(8,600)	50,159,395
Total capital assets				
being depreciated, net	11,811,455	(245,129)	-	11,566,326
Governmental activities				
capital assets, net	\$ 17,317,344	\$ 700,361	\$ (1,133,365)	\$ 16,884,340
Depreciation expense was charged to	o governmental	I functions as follo	ws:	
General government administration				\$ 419,481
Public safety				646,937
Public works				372,955
Parks and recreation				128,294
Total depreciation expense				1,567,667

# NOTE 7 – CAPITAL ASSETS (CONTINUED)

The following is a summary of additions and retirements to capital assets associated with the Water and Sewer Department during the year ended September 30, 2018:

	Balance at 9/30/2017	Additions and Reclassifications	Retirements and Reclassifications	Balance at 9/30/2018
Capital assets not being				
depreciated:				
Land and improvements	\$ 279,326	•	\$ -	\$ 279,326
Construction progress	1,167,013	1,573,804	(262,543)	2,478,274
Total capital assets not being depreciated	1,446,339	1,573,804	(262,543)	2,757,600
Capital assets being				
depreciated:				
Land improvements	110,564	-	-	110,564
Building and improvements	42,566,899	243,485	-	42,810,384
Machinery and equipment	5,182,369	225,261	(104,727)	5,302,903
Total capital assets being depreciated	47,859,832	468,746	(104,727)	48,223,851
Less accumulated				
depreciation for:				
Land improvements	35,027	3,658	-	38,685
Building and improvements	21,216,890	1,134,572	-	22,351,462
Machinery and equipment	3,080,971	275,681	(104,727)	3,251,925
Total accumulated depreciation	24,332,888	1,413,911	(104,727)	25,642,072
	22 526 644	(0.45.4.55)		22 504 772
Total capital assets being depreciated, net	23,526,944	(945,165)	-	22,581,779
Business-type activities capital assets, net	\$ 24,973,283	\$ 628,639	\$ (262,543)	\$ 25,339,379

Depreciation expense at September 30, 2018 was \$1,413,911.

### **NOTE 8 – ACCOUNTS PAYABLE AND ACCRUED LIABILITIES**

Accounts payable and accrued liabilities for governmental activities at September 30, 2018 were as follows:

Accounts payable	\$ 452,206
Accrued salaries and wages	109,022
Payroll liabilities	59,957
Other liabilities	86,094
Total	\$ 707,279

Accounts payable and accrued expenses for the Water and Sewer Department consisted of the following at September 30, 2018:

Accounts payable	\$ 725,541
Payroll liabilities	49,822
Accrued interest payable	57,445
Accrued salaries and wages	32,377
Total	\$ 865,185

## **NOTE 9 – INTERFUND TRANSFERS**

Interfund transfers among governmental funds for the year ended September 30, 2018 were:

	Т	ransfers	Transfers
		In	Out
General fund			
Other nonmajor funds	\$	25,000	\$ 1,363,775
Capital projects funds		-	1,001,931
Total general fund		25,000	2,365,706
Capital projects trust fund			
General fund		1,001,931	-
Total capital projects trust fund		1,001,931	-
Other nonmajor funds			
General fund		1,363,775	25,000
Total nonmajor funds		1,363,775	25,000
Total governmental fund interfund transfers	\$	2,390,706	\$ 2,390,706

## **NOTE 9 – INTERFUND TRANSFERS (CONTINUED)**

Transfers are primarily used to move funds from:

- The general fund to the library fund for operating expenses.
- The general fund to the corrections fund for operating expenses.
- The general fund to the debt service fund for debt service.
- The general fund to the capital projects fund to finance capital projects and expenditures.
- The corrections fund to the general fund for personnel expenses.

Interfund transfers among governmental and proprietary funds for the year ended September 30, 2018 were:

	7	Transfers In			
General fund					
Water and Sewer Department	\$	18,324	\$	-	
Total general fund		18,324		-	
Water and Sewer Department					
General fund		-		18,324	
Total Water and Sewer Department		-		18,324	
Total proprietary fund transfers	\$	18,324	\$	18,324	

Transfers are primarily used to move funds from the Water and Sewer Department to the General fund for operating expenses.

### **NOTE 10 – INTERFUND RECEIVABLES AND PAYABLES**

Generally, outstanding balances between funds reported as "interfund receivables/payables" include subsidy commitments outstanding at year-end and other miscellaneous receivables/payables between funds.

Interfund receivables and payables at September 30, 2018:

	Interfund		Interfund	
	Rec	eivable	P	ayable
General fund				
Water and Sewer Department	\$	46,411	\$	-
Other governmental funds		-		56
Other governmental funds				
General fund		56		-
Water and Sewer Department				
General fund		-		46,411
Total interfund receivable/payable	\$	46,467	\$	46,467

#### **NOTE 11 – LONG-TERM DEBT**

General obligation warrants provide funds for the acquisition and construction of major capital projects. The general and limited obligation warrants of the City include the following at September 30, 2018:

Total warrants payable	\$ 7,134,745
	304,745
	204 745
Unamortized premium, 2017-B Series General Obligation Warrants	46,475
Unamortized premium, 2017-A Series General Obligation Warrants	131,866
Unamortized premium, 2015 Series General Obligation Warrants	126,404
	6,830,000
\$1,320,000; 2017-B Series General Obligation Warrants; due at rates ranging from 2.00% to 3.00% per annum; maturing August 1, 2027.	1,200,000
\$3,120,000; 2017-A Series General Obligation Warrants; due at rates 1.50% to 3.00% per annum; maturing August 1, 2027.	2,825,000
\$2,760,000; 2015 Series General Obligation Warrants; due at rates ranging from 2.00% to 4.00% per annum; maturing August 1, 2033.	2,680,000
\$3,650,000; 2008 Series General Obligation Warrants; due at rates 3.00% to 5.125% per annum; maturing August 1, 2033.	\$ 125,000

## Warrants payable

The principal and maturities and related interest requirements for the warrants for the next five fiscal years and thereafter are as follows:

Fiscal Years Ending September 30,	Principal		Interest	Total
2019	\$ 550,00	0 \$	330,435	\$ 880,435
2020	570,00	0	190,913	760,913
2021	580,00	0	173,813	753,813
2022	595,00	0	160,913	755,913
2023	620,00	0	144,363	764,363
2024 – 2028	2,830,00	0	438,088	3,268,088
2029 – 2033	1,085,00	0	127,700	1,212,700
Total	\$ 6,830,00	0 \$	1,566,225	\$ 8,396,225

#### NOTE 11 – LONG-TERM DEBT (CONTINUED)

## General obligation debt refundings

#### Series 2015 General Obligation Warrants

Due to favorable interest rates during fiscal year 2015, \$2,920,111, including premium, of Series 2015 General Obligation Warrants were issued to refund \$2,510,000 of the City's previously issued and outstanding Series 2008 General Obligation Warrants. The proceeds were deposited with an escrow agent to provide for all future debt service on the refunded portion of the Series 2008 warrants. As a result, that portion of the Series 2008 warrants is considered defeased, and the City has removed the liability from its accounts. As of September 30, 2018, the outstanding principal of the defeased warrants is \$2,150,000 and the remaining unrefunded warrants outstanding were \$125,000.

As a result of the refunding, the City reduced its aggregate debt service payments to maturity by \$197,503, and obtained an economic gain (difference between present value of the debt service payments on the old and new debt) of \$155,242.

## Series 2017-A General Obligation Warrants

In 2017, the City issued \$3,284,833, including premium, of Series 2017-A General Obligation Warrants to refund \$3,145,695 of the City's previously issued and outstanding Series 2007 General Obligation Warrants. The proceeds were deposited with an escrow agent to provide for all future debt service on the refunded Series 2007 warrants. As a result, the Series 2007 warrants are considered defeased, and the City has removed the liability from its accounts. As of September 30, 2018, the outstanding principal of the defeased warrants is was fully paid.

As a result of the refunding, the City reduced its aggregate debt service payments to maturity by \$325,229, and obtained an economic gain (difference between present value of the debt service payments on the old and new debt) of \$289,753.

### Series 2017-B General Obligation Warrants

Also in 2017, the City issued \$1,378,093, including premium, of Series 2017-B General Obligation Warrants to refund \$1,280,000 of the City's previously issued and outstanding 2008 Industrial Development Authority (IDA) revenue bond. The proceeds were deposited with an escrow agent to provide for all future debt service on the refunded 2008 revenue bond. As a result, the 2008 revenue bond is considered defeased, and the City has removed the liability from its accounts. As of September 30, 2018, the outstanding principal of the defeased revenue bond is \$1,200,000.

As a result of the refunding, the City reduced its aggregate debt service payments to maturity by \$119,956, and obtained an economic gain (difference between present value of the debt service payments on the old and new debt) of \$108,518.

## NOTE 11 – LONG-TERM DEBT (CONTINUED)

Interest paid on long-term debt was \$224,335 for the year ended September 30, 2018.

## Capital leases payable

The City has entered into capital leases for various amounts with terms up to 10 years. The lease purchase value of the equipment totals \$1,339,521. These assets have been added to the capital asset list and depreciated accordingly. Future minimum lease payments under these capital leases at September 30, 2018 are as follows:

	Present Value of Minimum Lease						
Fiscal Years Ending September 30,	Pa	ayments	ı	nterest		tal Lease ayments	
2019	\$	70,558	\$	11,164	\$	81,722	
2020		73,745		9,978		83,723	
2021		79,028		8,695		87,723	
2022		82,435		7,287		89,722	
2023		85,933		5,790		91,723	
2024 – 2028		204,218		7,623		211,841	
Total	\$	595,917	\$	50,537	\$	646,454	

The changes in long-term debt for the governmental activities of the City for the year ended September 30, 2018 is as follows:

Description		Beginning Balance 9/30/2017 Additions Deletions		g	Ending Balance 0/30/2018	ue Within One Year	
Warrants payable	\$	7,700,464	\$ -	\$ (565,719)	\$	7,134,745	\$ 550,000
Capital leases		667,566	-	(71,649)		595,917	70,558
Net pension liability		6,399,045	-	(840,425)		5,558,620	-
Net OPEB liability		-	2,491,530	-		2,491,530	-
Compensated absences		341,649	246,758	188,017		400,390	60,059
Total changes in long-term debt	\$	15,108,724	\$ 2,738,288	\$ (1,289,776)	\$	16,181,202	\$ 680,617

The City's General Fund is typically used to liquidate long-term liabilities with the exception of warrant debt service which is paid from the City's Debt Service Fund.

#### NOTE 11 – LONG-TERM DEBT (CONTINUED)

#### Water and Sewer Department Long-term Debt

#### **Revenue Warrants Payable**

Revenue warrants payable consists of Subordinated Water and Sewer Revenue warrants issued as special obligations of the Water and Sewer Department secured by the net revenues of the water and sewer system. This debt is not a general obligation of the City. The principal and interest is paid by revenue earned by the system and trust restricted assets. The following schedule summarizes the changes in revenue warrants for the year ended September 30, 2018:

Description	Beginning balance 9/30/2017	Additions		Deletions	Ending Balance 9/30/2018	Amount Due Within One Year	Interest Paid
2010 Warrant	\$ 15,708,750 \$		- \$	(435,835) \$	15,272,915	445,000 \$	691,313
Premium	201,451		-	(8,759)	192,692	8,759	-
2015 Warrant	4,700,000		-	-	4,700,000	-	235,000
Premium	500,622		-	(18,540)	482,082	18,541	-
Total	\$ 21,110,823 \$		- \$	(463,134) \$	20,647,689	472,300 \$	926,313

Revenue warrants outstanding at September 30, 2018:

#### **Series 2010 Warrants**

On November 1, 2010, the Water and Sewer Department issued revenue warrants totaling \$18,435,000 with interest rates ranging from 2.00% to 5.00%. The proceeds were used for the following:

- 1) To make improvements to the system.
- 2) To provide funds to prepay on an advance refunding basis, all of the debt now outstanding that were heretofore issued by The Water and Sewer Department of the City of Talladega.
- 3) To fund a debt Service reserve fund for the benefit of the Series 2010 Warrants.
- 4) To pay expenses for issuing the warrants.

The Series 2010 warrants are limited obligation warrants of the Water and Sewer Department, payable solely out of revenues of the system.

Cash in the amount of \$7,162,734 was deposited with an escrow agent pursuant to an escrow agreement. The maturities of these securities and related earnings thereon are expected to provide sufficient cash flow to meet the debt service requirements of the defeased Series 2003 and Series 2004 Bonds as they mature. This transaction effectively released the City from its obligation to repay the defeased Series 2003 and Series 2004 Bonds and constitutes an in-substance defeasance.

#### NOTE 11 – LONG-TERM DEBT (CONTINUED)

#### Water and Sewer Department Long-term Debt (continued)

Accordingly, the escrow account assets and the liability for the defeased bonds are not included in the City's financial statements.

The principal and maturities and related interest requirements for the Series 2010 warrants for the next five fiscal years and thereafter are as follows:

Fiscal Years Ending September 30,	Principal		Principal Interest		Total	
2019	\$ 445	,000 \$	680,813	\$	1,125,813	
2020	465	,000	668,850		1,133,850	
2021	480	,000	651,050		1,131,050	
2022	500	,000	616,850		1,116,850	
2023	515	,000	559,350		1,074,350	
2024 – 2028	2,900	,000	2,670,350		5,570,350	
2029 – 2033	3,530	,000	2,037,588		5,567,588	
2034 – 2038	4,370	,000	1,187,788		5,557,788	
2039 – 2043	2,067	,915	156,500		2,224,415	
Total	\$ 15,272	,915 \$	9,229,139	\$	24,502,054	

#### **Series 2015 Warrants**

On April 8, 2015, the Water and Sewer Department issued revenue warrants totaling \$4,700,000 with an interest rate of 5.00%. The proceeds were used for the following:

- 1) To make improvements to the system.
- 2) To fund a Debt Service reserve fund for the benefit of the Series 2015 Warrants.
- 3) To pay expenses for issuing the warrants.

The Series 2015 warrants are limited obligation warrants of the Water and Sewer Department, payable solely out of revenues of the system.

#### NOTE 11 – LONG-TERM DEBT (CONTINUED)

#### Water and Sewer Department Long-term Debt (continued)

The following schedule shows the future debt service requirements for the Series 2015 warrants for the next five fiscal years and thereafter are as follows:

Fiscal Years Ending September 30,	Principal Interest		Total	
2019	\$	-	\$ 235,000	\$ 235,000
2020		-	235,000	235,000
2021		-	235,000	235,000
2022		-	235,000	235,000
2023		-	235,000	235,000
2024 – 2028		-	1,175,000	1,175,000
2029 – 2033		-	1,175,000	1,175,000
2034 – 2038		-	1,175,000	1,175,000
2039 – 2043		3,505,000	1,005,500	4,510,500
2044 – 2048		1,195,000	59,750	1,254,750
Total	\$	4,700,000	\$ 5,765,250	\$ 10,465,250

At September 30, 2018, the City was not in compliance with the provisions of the Water Department's 2010 and 2015 Water and Sewer bond covenants that require the City make and maintain rates and charges for the water and other services supplied from the water and sewer system and make collections from the users thereof in such manner that shall produce revenues during each fiscal year at least equal to the sum of a) Operation and Maintenance Expenses during such fiscal year plus b) 1.25 times the Annual Debt Service Requirements. Management has evaluated the effects of this non-compliance with bond documents and determined that the failure to meet the rate covenant does not automatically accelerate.

#### **NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS**

#### Plan description

The City, through its substantive commitment to provide other post-employment benefits (OPEB), maintains a single-employer defined benefit plan to provide certain post-retirement healthcare benefits to all former employees who have 25 years of continuous service, regardless of age, or who have 10 years of continuous service and are age 62. Such benefits are also available to retirees' spouses or dependents, but the cost of that coverage is the retiree's responsibility. Specific details of the Plan include coverage offered through the Alabama Local Government Health Insurance Program. Retirees with 25 years of continuous service have 100% of their health and life insurance coverage paid for by the City. Retirees with 10 years of continuous service must pay the entire cost of the premium and are not eligible for life insurance through the City. Medical, drug, dental, and life benefits are offered for pre-Medicare retirees.

# NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS (CONTINUED) Plan description (continued)

Management of the Plan is invested in the City's elected council members, who may vary from time to time and who may designate certain administration officials as signatories on the Trust's investment accounts.

#### Plan membership

At September 30, 2017, the Plan's membership consisted of 159 active employees receiving benefits and 18 retirees receiving benefits.

#### Benefits provided

Medical plan benefits are provided through Local Government Health Insurance Programs (LGHIP) which is administered by the Alabama State Employee Insurance Board. The City contributes the full monthly premium for single retiree medical coverage for retirees with 24 or more years of service at retirement. The retiree is responsible for the cost of dependent coverage in excess of this amount. The subsidy continues until the retiree reaches age 65. Dental benefits are included in the medical contribution. The City also provides certain life insurance benefits for retirees.

#### **Contribution rates**

Employees do not contribute to their post-employment benefits costs until they become retirees and begin receiving those benefits. The plan provisions and contribution rates are contained in the official plan documents.

#### **Investment policy**

The Plan's policy regarding the allocation of invested assets is established and may be amended by the City. It is the City's policy to invest public funds in a manner than will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the City and conforming to all state and local statutes governing the investment of public funds. As of September 30, 2018, the City's investments are weighted as follows:

Asset Class	Allocation
Domestic Equity	91%
Certificates of Deposit	9%

#### **Concentrations**

The plan has three investments each exceeding 5% of total assets. The funds and corresponding allocations are: First Trust 60/40 Strategic Allocation 3<sup>rd</sup> Quarter 2017, 28%; First Trust 60/40 Strategic Allocation 4<sup>th</sup> Quarter 2017, 24%; and First Trust 60/40 Strategic Allocation 2<sup>nd</sup> Quarter 2019, 40%.

#### Rate of return

For the year ended September 30, 2018, the annual money-weighted rate of return on investments, net of investment expense was 6.06%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### **Net OPEB liability**

The components of the City's OPEB liability as of September 30, 2018 were as follows:

Total OPEB liability	\$ 4,290,138
Plan fiduciary net position	1,136,303
Net OPEB liability (asset)	\$ 3,153,835

Plan fiduciary net position as a percentage of the total OPEB liability

26.49%

The above net OPEB liability is shared between the City and the Water and Sewer Department. The City has allocated 21% or \$662,305 to the Water and Sewer Department. The allocation is based on the relative share of employer OPEB contributions.

#### **Actuarial assumptions**

The total OPEB liability was determined by an actuarial valuation as of October 1, 2017, using the following actuarial assumptions applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.50%
Salary increases	4.00%
Investment rate of return	4.18%
Healthcare cost trend rates	Level 5.50% annually

Mortality rates were based on the RP-2000 Total without projection with 50%/50% unisex blend.

The long-term expected rate of return on OPEB plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocation as of September 30, 2018 are summarized in the following table:

	Long-term
	Expected Real
Asset Class	Rate of Return
Domestic Equity	6%
Certificates of Deposit	1%

#### NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### **Changes in the Net OPEB liability**

Increases (Decreases) **Total OPEB** Plan Fiduciary Net OPEB **Net Position** Liability Liability (a) (b) (a)-(b) Balances at September 30, 2017 \$ 4,427,969 \$ 1,091,815 3,336,154 Service cost 122,473 122,473 Interest cost at 3.58% 154,929 154,929 Changes of benefit terms Difference between expected and actual experience (8,338)(8,338)**Employer contributions** 47,296 Net investment income (47,296)Changes of assumptions (206,231)(206,231)Benefit payments a. From trust b. Direct (200,664)(200,664)Administrative expenses a. From trust (2,808)2,808 b. Direct Net changes (137,831)(182,319)44,488 \$ 4,290,138 \$ 1,136,303 \$ 3,153,835 Balance at September 30, 2018

The above net OPEB liability is shared between the City and the Water and Sewer Department. The City has allocated 21% or \$662,305 to the Water and Sewer Department. The allocation is based on the relative share of employer OPEB contributions.

#### **Discount rate**

The GASB statement requires that the discount rate used to determine the retiree healthcare liabilities should be the estimated long-term yield on the "investments that are expected to be used to finance the payment of benefits". The discount rate used to measure the total OPEB liability was 4.18%.

#### NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

#### Sensitivity of the net OPEB liability to changes in the discount rate

The following represents the City's net OPEB liability, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.18%) or 1-percentage-point higher (5.18%) than the current discount rate:

	1%	Current	1%
	Decrease	Discount Rate	Increase
	(3.18%)	(4.18%)	(5.18%)
Net OPEB Liability	\$ 3,514,967	\$ 3,153,835	\$ 2,834,902

#### Sensitivity of the net OPEB liability to changes in healthcare cost trend rates

The following represents the City's net OPEB liability, as well as what the City's net OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower (4.00%) or 1-percentage-point higher (6.00%) than the current healthcare cost trend rate:

	1%	Current	1%	
	Decrease	Discount Rate	Increase	
	(4.50%)	(5.50%)	(6.50%)	
Net OPEB Liability	\$ 2,824,934	\$ 3,153,835	\$ 3,524,586	

#### **OPEB** expense and deferred inflows of resources related to **OPEB**

For the year ended September 30, 2018, the City recognized OPEB expense of \$225,216. At September 30, 2018, the City reported deferred inflows of resources related to OPEB from the following sources:

		Deferred Inflows
	of I	Resources
Differences between projected and actual earnings on OPEB investments	\$	6,607
Differences between expected and actual experience		7,782
Changes in assumption		192,482
Total	\$	206,871

The above deferred inflow of resources is shared between the City and the Water and Sewer Department. The City has allocated 21% or \$43,443 to the Water and Sewer Department. The allocation is based on the relative share of employer OPEB contributions.

#### NOTE 12 – OTHER POST-EMPLOYMENT BENEFITS (CONTINUED)

Amounts will be reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	Net Amount to	
Fiscal Years Ending September 30,	be R	Recognized
2019	\$	15,957
2020		15,957
2021		15,957
2022		15,957
2023		14,305
Thereafter		128,738
Total	\$	206,871

#### NOTE 13 – DEFERRED CHARGES FROM REFUNDING

#### City of Talladega

The defeasance of Series 2008 revenue warrants resulted in a difference of \$336,677 between the reacquisition price and the net carrying amount of the old debt. This difference is amortized through 2033 and is reported in the accompanying financial statements as a deferred outflow of resources. The unamortized portion at September 30, 2018 was \$272,771.

The defeasance of Series 2007 revenue warrants resulted in a difference of \$64,355 between the reacquisition price and the net carrying amount of the old debt. This difference is amortized through 2027 and is reported in the accompanying financial statements as a deferred outflow of resources. The unamortized portion at September 30, 2018 was \$57,920.

The defeasance of 2008 IDA revenue bonds resulted in a difference of \$49,428 between the reacquisition price and the net carrying amount of the old debt. This difference is amortized through 2027 and is reported in the accompanying financial statements as a deferred outflow of resources. The unamortized portion at September 30, 2018 was \$44,485.

#### Water and Sewer Department

The defeasance of Series 2003 and 2004 revenue bonds resulted in a difference of \$629,855 between the reacquisition price and the net carrying amount of the old debt. This difference is amortized through 2022 and is reported in the accompanying financial statements as a deferred outflow of resources. The unamortized portion of the deferred charges at September 30, 2018 was \$148,716.

#### **NOTE 14 – RESTRICTED FUND BALANCES**

The restricted fund balances in the amount of \$3,067,579 are restricted for various capital outlay projects and various other purposes. The following amounts are restricted:

- 1. \$408,538 was derived from the 4 cent, 5 cent, and 7 cent special taxes. These revenues are restricted for street and road maintenance and improvements.
- 2. \$706,930 is derived from the City's share of the Oil Trust Fund and is restricted for capital improvements.
- 3. \$1,893,201 is derived from sales tax receipts held in the Capital Projects Trust Fund.
- 4. \$34,890 was derived from the 2.5 Mil Property Tax Fund and is restricted for education.
- 5. \$15,170 was derived from the Corrections Fund and is restricted for corrections related functions.
- 6. \$8,850 is derived from the Police Grant and is restricted for use on the Police Grant Fund.

#### **NOTE 15 – EMPLOYEE RETIREMENT PLAN**

#### Plan description

The City contributes to the Employees' Retirement System of Alabama (ERS), an agent multiple employer public employee retirement plan that acts as a common investment and administrative agent for the various state agencies and departments.

ERS was established as of October 1, 1945, under the provisions of Act 515, Acts of Alabama 1945, for the purpose of providing retirement allowances and other specified benefits for State employees, State police, and on an elective basis to all cities, counties, towns and quasi-public organizations. The responsibility for general administration and operation of the ERS is vested in the Board of Control. Benefit provisions are established by the Code of Alabama 1975, Sections 36-27-1 through 36-27-103, as amended, Sections 36-27-120 through 36-27-139, as amended, and Sections 36-27B-1 through 36-27B-6. Authority to amend the plan rests with the Legislature of Alabama. However, the Legislature has granted the Board of Control authority to accept or reject various Cost-Of-Living-Adjustments (COLAs) granted to retirees.

The ERS Board of Control consists of 13 trustees as follows:

- 1) The Governor, ex officio.
- 2) The State Treasurer, ex officio.
- 3) The State Personnel Director, ex officio.
- 4) The State Director of Finance, ex officio.
- 5) Three vested members of ERS appointed by the Governor for a term of four years, no two of whom are from the same department of state government nor from any department of which an ex officio trustee is the head.

#### NOTE 15 - EMPLOYEE RETIREMENT PLAN (CONTINUED)

#### Plan description (continued)

- 6) Six members of ERS who are elected by members from the same category of ERS for a term of four years as follows:
  - a. Two retired members with one from the ranks of retired state employees and one from the ranks of retired employees of a city, county, or a public agency each of whom is an active beneficiary of ERS.
  - b. Two vested active state employees.
  - c. Two vested active employees of an employer participating in ERS pursuant to Code of Alabama 1975, Section 36-27-6.

#### **Benefits provided**

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the ERS. Benefits for ERS members vest after 10 years of creditable service. State employees who retire after age 60 (52 for State Police) with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Local employees who retire after age 60 with 10 years or more of creditable service or with 25 or 30 years of service (regardless of age), depending on the particular entity's election, are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the ERS (except State Police) are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service. State Police are allowed 2.875% for each year of State Police service in computing the formula method.

Act 377 of the Legislature of 2012 established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 ERS members are eligible for retirement after age 62 (56 for State Police) with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the ERS (except State Police) are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. State Police are allowed 2.375% for each year of state police service in computing the formula method.

Members are eligible for disability retirement if they have 10 years of credible service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits are calculated and paid to the beneficiary on the member's age, service credit, employment status and eligibility for retirement.

# NOTE 15 – EMPLOYEE RETIREMENT PLAN (CONTINUED) Benefits provided (continued)

The ERS membership includes approximately 88,517 participants from approximately 906 local participating employers. As of September 30, 2017, membership consisted of:

Retirees and beneficiaries currently receiving benefits	23,853
Terminated employees entitled to, but not yet receiving benefits	1,401
Terminated employees not entitled to a benefit	7,154
Active members	55,941
Post Drop Participants who are still in active service	168
	88,517

#### **Contributions**

Covered members of the ERS contributed 5% of earnable compensation to the ERS as required by statute until September 30, 2011. From October 1, 2011, to September 30, 2012, covered members of the ERS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the ERS are required by statute to contribute 7.50% of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the ERS contributed 6% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011, to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the ERS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the ERS are required by statute to contribute 8.50% of earnable compensation. State Police of the ERS contribute 10% of earnable compensation. ERS local participating employers are not required by statute to increase contribution rates for their members.

Tier 2 covered members of the ERS contribute 6% of earnable compensation to the ERS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the ERS are required by statute to contribute 7% of earnable compensation. Tier 2 State Police members of the ERS contribute 10% of earnable compensation. These contributions rates are the same for Tier 2 covered members of ERS local participating employers.

The ERS establishes rates based upon an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by employees during the year, with additional amounts to finance any unfunded accrued liability, the pre-retirement death benefit and administrative expenses of the Plan. For the year ended September 30, 2017, the City's active employee contribution rate was 10.58% of covered employee payroll.

# NOTE 15 – EMPLOYEE RETIREMENT PLAN (CONTINUED) Contributions (continued)

The City's contractually required contribution rate for the year ended September 30, 2018 was 10.58% of pensionable pay for Tier 1 employees and 7.40% of pensionable pay for Tier 2 employees. These required contribution rates are based upon the actuarial valuation dated September 30, 2014, a percent of annual pensionable payroll, and actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan were \$672,802 for the year ended September 30, 2018, and \$147,216 (22%) were related to Water and Sewer Department employees.

#### Net pension liability

The City's net pension liability was measured as of September 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2016 rolled forward to September 30, 2017 using standard roll-forward techniques as shown in the following table:

**Total Pension Liability Roll Forward** 

Total Felision Liability No.	i i Oi wai	<u>u</u>			
		Expected		Actual	
(a) Total Pension Liability					
as of September 30, 2016	\$	26,812,306	\$	26,622,886	
(b) Discount Rate		7.75%		7.75%	
(c) Entry Age Normal Cost for					
October 1, 2016 – September 30, 2017		583,545		583,545	
(d) Transfers Among Employers		-			
(e ) Actual Benefit Payment and Refunds for					
October 1, 2016 – September 30, 2017		(1,654,058)		(1,654,058)	
(f) Total Pension Liability				_	
as of September 30, 2017					
$[(a) \times (1+(b))] + (c) + (d) + [(e) \times (1 + .5 \times (b))]$	\$	27,755,652	\$	27,583,215	
(g) Difference between Expected and Actual					
Experience (Gain)/Loss			\$	(172,437)	
(h) Less Liability Transferred for Immediate Recognition				31,663	
(i) Experience (Gain)/Loss = (g) - (h)				(204,100)	

#### **Actuarial assumptions**

The total pension liability in the September 30, 2016 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%
Salary increases 3.25%-5.00%
Investment rate of return 7.75%\*

<sup>\*</sup>Net of pension plan investment expense

#### NOTE 15 - EMPLOYEE RETIREMENT PLAN (CONTINUED)

Mortality rates for ERS were based on the RP-2000 Combined Mortality Table Projected with Scale BB to 2020 with an adjustment of 125% at all ages for males and 120% for females at ages on and after 78. The rates of mortality for the period after disability retirement are according to the sex distinct RP-2000 Disabled Retiree Mortality table with Scale BB to 2020 with an adjustment of 130% at all ages for females.

The actuarial assumptions used in the September 30, 2016 valuation were based on the results of an actuarial experience study for the period October 1, 2010 – September 30, 2015.

The long-term expected rate of return on pension plan investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

		Long-Term
	Target	Expected Rate of
	Allocation	Return *
Fixed Income	17.00%	4.40%
U. S. Large Stocks	32.00%	8.00%
U. S. Mid Stocks	9.00%	10.00%
U. S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	12.00%	9.50%
International Emerging Market Stocks	3.00%	11.00%
Alternatives	10.00%	10.10%
Real Estate	10.00%	7.50%
Cash	3.00%	1.50%
Total	100.00%	•

<sup>\*</sup> Included assumed rate of Inflation of 2.50%

#### **Discount rate**

The discount rate used to measure the total pension liability was the long-term rate of return, 7.75%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made in accordance with the funding policy adopted by the ERS Board of Control. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTE 15 – EMPLOYEE RETIREMENT PLAN (CONTINUED)

#### **Changes in Net Pension Liability**

	To	otal Pension Liability (a)	Plan Fiduciary Net Position (b)			Net Pension Liability (Asset) (a)-(b)
Balances at September 30, 2016	\$	26,812,306	\$	18,712,249	\$	8,100,057
Changes for the year:						
Service cost		583,545		-		583,545
Interest		2,013,859		-		2,013,859
Changes in assumptions		-		-		-
Difference between expected and						
actual experience		(204,100)		-		(204,100)
Contributions – employer		-		635,966		(635,966)
Contributions – employee		-		374,226		(374,226)
Net investment income		-		2,356,733		(2,356,733)
Benefit payments, including refunds						
of employee contributions		(1,654,058)		(1,654,058)		-
Administrative expense		-		-		-
Transfers among employers		31,663		31,663		_
Net changes		770,909		1,744,530		(973,621)
Balances at September 30, 2017	\$	27,583,215	\$	20,456,779	\$	7,126,436

The above net pension liability is shared between the City's general fund and proprietary fund. The City has allocated 22% or \$1,567,816 to the proprietary fund. The allocation is based on the fund's relative share of employee and employer pension contributions.

#### Sensitivity of the net pension liability to changes in the discount rate

The following table presents the City's net pension liability calculated using the discount rate of 7.75%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.75%) or 1-percentage-point higher (8.75%) than the current rate:

	1%	Current	1%
	Decreate	Discount Rate	Increase
	(6.75%)	(7.75%)	(8.75%)
Plan's Net Pension Liability	\$ 10,256,894	\$ 7,126,436	\$ 4,480,863

#### NOTE 15 – EMPLOYEE RETIREMENT PLAN (CONTINUED)

#### Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2017. The supporting actuarial information is included in the GASB Statement No. 68 Report for the ERS prepared as of September 30, 2017. The auditor's report dated August 31, 2018 on the Schedule of Changes in Fiduciary Net Position by Employer and accompanying notes are also available. The additional financial and actuarial information is available at www.rsa-al.gov.

# Pension expense and deferred outflows of resources and deferred inflows of resources related to pensions

For the year ended September 30, 2018, the City recognized pension expense of \$917,604, \$201,873 of which was related to proprietary fund employees. At September 30, 2018, the reported deferred outflows of resources and deferred inflows of resources related to pensions of the following sources:

	D	eferred	D	eferred
	<b>Outflows of</b>			flows of
	Re	sources	Re	sources
Differences between expected and actual experience	\$	176,086	\$	171,703
Changes of assumptions		711,285		-
Net difference between projected and actual earnings on				
plan investments		-		618,945
Employer contributions subsequent to the measurement date		672,802		_
Total	\$ :	1,560,173	\$	790,648

Amounts reported as deferred outflows of resources and inflows of resources related to pensions at September 30, 2018 will be recognized in pension expense as follows:

For Years Ending September 30	
2019	\$ 31,177
2020	158,685
2021	(80,954)
2022	(51,170)
2023	48,703
Thereafter	(9,718)
Total	\$ 96,723

The above deferred outflow and inflow of resources is shared between the City's general fund and proprietary fund. The City has allocated 22% or \$195,222 and \$173,943 to the water fund for deferred outflows and inflows, respectively. The allocation is based on the fund's relative share of employee and employer pension contributions. The deferred outflows of resources will be recognized in each fund's pension expense account in future periods.

#### **NOTE 16 – COMMITMENTS AND CONTINGENCIES**

The City is a defendant in various litigation of which the City's management is of the opinion that none will have a material adverse effect on the financial statements of the City. These actions include both asserted and unasserted claims. The City's management feels that damages on any asserted claims, should an unfavorable judgment be reached, will be within the limits of the City's insurance coverage and therefore should not impact upon municipal assets. The City's maximum liability is estimated to be the \$5,000 insurance deductible for claims covered by insurance. No accrual has been included in these financial statements for these matters.

#### **NOTE 17 – RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets, errors and omissions; injuries to employees; and natural disasters. Except for collision on most vehicles, plate glass coverage, and employee dishonesty in excess of \$5,000, these risks are covered by commercial insurance with various deductibles. The amount of coverage limits of commercial insurance policies, except for increased deductibles, did not change materially over the last three fiscal years. Additionally, the amount of settlements did not exceed insurance coverage for each of the three fiscal years.

#### **NOTE 18 – TAX ABATEMENTS**

The City has entered into a tax abatement agreement with a business for the purpose of recruiting new business development within the City. The agreement has limited terms and are entered into by the City as they are expected to benefit the City to increase revenue. These incentive agreements require approval by the City Council and are authorized by Amendment 772 to the Constitution of Alabama (1901) (Article 94.01 of the Recompiled Constitution of Alabama). The incentive agreements generally expire upon the earlier of a specified term of years or the satisfaction of the agreed upon incentive amount. A summary is as follows:

Nature of Incentive	Type of Tax	% of City Taxes Abated	Amour Abated in September 3	ı FYE	Expiration of Incentive	Maximum Incentive Amount
Business development	Business licenses <sup>1</sup>	100%	\$	-	3 years	None
	Construction-related transaction taxes	100%		-	None	None
	Noneducational ad valorem tax	100%		-	10 years, to begin on October 1st following the date each property becomes owned by the Company	None

<sup>&</sup>lt;sup>1</sup> Business license taxes will be abated for a period of three years, beginning with the first year that gross receipts for the project exceed \$1,000,000

#### **NOTE 19 – FUTURE ACCOUNTING PRONOUNCEMENTS**

The Governmental Accounting Standards Board has issued statements that will become effective in subsequent fiscal years. These statements address:

- Fiduciary activities;
- Lease assets and liabilities;
- Certain disclosures related to debt, including direct borrowings and direct placements; and
- Accounting for interest cost incurred before the end of a construction period.

The City is currently evaluating the effects that these statements will have on its financial statements for subsequent fiscal years.

#### **NOTE 20 – CHANGE IN ACCOUNTING PRINCIPLE**

During the preparation of the financial statements for the year ended September 30, 2018, the City adopted GASB 75 related to the post-employment benefits other than pension. The implementation required the City to record beginning net OPEB liability and the effect on net position of OPEB activity during the measurement period (fiscal year ended September 30, 2018). As a result, beginning net position for the year ended September 30, 2017 decreased as follows:

	G	Governmental Activities		Business Activities
Net position - September 30, 2017	\$	13,955,916	\$	17,224,219
Prior period adjustment:				
Cumulative effect of changes in accounting principle:				
GASB 75 - Accounting and Financial Reporting for Postemployment Benefits				
Other than Pension		(2,748,832)		(700,592)
Net position - September 30, 2017, as restated	\$	11,207,084	\$	16,523,627

REQUIRED SUPPLEMENTARY INFORMATION

# City of Talladega, Alabama Schedule of Revenues and Expenditures General Fund—Budget and Actual

V   -   C	Original	Final	A 1	
Year ended September 30, 2018	Budget	Budget	Actual	Variance
Revenues				
Taxes				
Sales and use tax \$	8,771,500	\$ 8,946,500	\$ 8,980,584	\$ 34,084
Rental tax	185,000	225,000	240,960	15,960
Lodging tax	182,500	207,500	228,940	21,440
Automobile sales tax	113,500	216,000	217,238	1,238
Wholesale gasoline tax	179,250	190,000	200,624	10,624
Motor vehicle license tax	3,800	3,800	4,041	241
Alcoholic beverage tax	20,000	25,000	23,416	(1,584)
Beer tax	103,500	103,500	96,207	(7,293)
Wine tax	5,000	5,000	4,706	(294)
Liquor tax - ABC profit	5,750	5,750	4,655	(1,095)
Cigarette tax	366,000	366,000	381,581	15,581
Alabama Gas franchise tax	37,500	41,500	41,865	365
Charter Cable franchise tax	182,500	190,000	192,602	2,602
10 mil property tax	1,100,000	1,025,000	1,022,661	(2,339)
M2 Connections franchise	1,500	1,500	1,134	(366)
Excise tax on financial institutions	120,000	120,000	152,818	32,818
County business privilege tax	30,000	30,000	31,318	1,318
Total taxes	11,407,300	11,702,050	11,825,350	123,300
Licenses				
Business license	1,250,000	1,265,000	1,359,517	94,517
Business license - Spire	100,000	106,000	106,343	343
Business license - Alabama Power Co.	737,500	719,500	719,358	(142)
Business license - Coosa Valley Electric	75,000	66,600	66,600	(- :-)
Business license - telephone	7,500	7,500	7,644	144
Alcohol license	100	100	150	50
Automobile license	40,000	40,000	28,077	(11,923)
Chauffeur license	50	50	,	(50)
Total license revenue	2,210,150	2,204,750	2,287,689	82,939
Permits				
Building permits	25,000	100,000	92,918	(7,082)
Miscellaneous permits	3,500	1,250	877	(373)
Yard sale permits	400	400	246	(154)
Total permits	28,900	101,650	94,041	(7,609)

# City of Talladega, Alabama Schedule of Revenues and Expenditures General Fund—Budget and Actual (Continued)

Vary and ad Cantarahay 20, 2010	Original Final		Antoni	Mavianas
Year ended September 30, 2018	Budget	Budget	Actual	Variance
Revenues (continued)				
Fees				
Motor vehicle registration fees	\$ 500	\$ 500	\$ -	\$ (500)
Returned check fees	100	100	1,500	1,400
Recycling fee revenue	-	8,000	9,035	1,035
Zoning fees	500	1,500	6	(1,494)
Total fees	1,100	10,100	10,541	441
Police department				
Impound fees	9,000	9,000	9,175	175
Sex offender registration	1,000	1,000	856	(144)
Accident reports	3,750	3,750	3,425	(325)
Animal control reimbursement	95,000	95,000	90,725	(4,275)
I&O reports	2,000	2,000	1,535	(465)
Total police department	110,750	110,750	105,716	(5,034)
Corrections				
Bail bond fees	600	900	938	38
Total corrections	600	900	938	38
Donations				
Donations to animal control	5,000	5,000	4,386	(614)
Donations to parks and recreation	250	250	670	420
Other donations	500	500	3,500	3,000
Total donations	5,750	5,750	8,556	2,806
	.,	-,		
Recreation department				
Recreation Center	170,000	140,000	133,560	(6,440)
Refunds - Recreation Center	2,000	(3,000)	(2,811)	189
Total recreation department	172,000	137,000	130,749	(6,251)

# City of Talladega, Alabama Schedule of Revenues and Expenditures General Fund—Budget and Actual (Continued)

	Original	Final		
Year ended September 30, 2018	Budget	Budget	Actual	Variance
Revenues (continued)				
Miscellaneous				
Senior citizens grant	\$ 10,000	\$ 12,500	\$ 12,443	\$ (57)
Transportation grant	30,000	35,000	35,036	36
Transportation farebox	8,000	8,000	8,513	513
Children's summer nutrition grant	110,000	110,000	111,370	1,370
Miscellaneous grant revenue	2,500	2,500	36,834	34,334
Weed abatement assessments	12,000	12,000	11,724	(276)
Water detention review	400	1,800	3,700	1,900
Vending machine	-	500	544	44
Proceeds from sale of property	25,000	5,000	5,307	307
Rental revenue	17,200	27,200	39,123	11,923
Insurance reimbursements	1,000	1,000	2,291	1,291
Reimbursements	41,000	41,000	3,911	(37,089)
Interest revenue	5,000	5,000	5,321	321
Cell tower application fee	5,000	17,500	17,500	-
Other revenue	52,000	127,000	134,322	7,322
Total miscellaneous	319,100	406,000	427,939	21,939
Total revenues	\$ 14,255,650	\$ 14,678,950	\$ 14,891,519	\$ 212,569

# City of Talladega, Alabama Schedule of Revenues and Expenditures General Fund—Budget and Actual (Continued)

	Original	Final		
Year ended September 30, 2018	Budget	Budget	Actual	Variance
Expenditures				
City Council	\$ 53,550	\$ 66,050	\$ 57,957	\$ 8,093
City Manager's office	318,575	344,940	298,096	46,844
Finance department	315,585	367,685	328,250	39,435
City Clerk's office	162,946	274,400	265,735	8,665
Human resources	129,941	151,721	118,231	33,490
Purchasing and safety	370,440	426,750	370,936	55,814
Police department	3,417,457	3,474,607	3,046,146	428,461
Emergency communications	265,000	280,000	248,430	31,570
Animal control	236,090	232,990	213,347	19,643
Fire department	1,887,700	1,996,515	1,892,005	104,510
Public works department	1,351,957	1,327,882	1,163,347	164,535
Community appearance	922,660	938,585	830,502	108,083
Parks and recreation	1,173,040	1,222,545	1,102,374	120,171
Other boards and agencies	400,000	400,000	339,924	60,076
Nondepartmental	588,340	876,857	818,293	58,564
Total expenditures	11,593,281	12,381,527	11,093,573	1,287,954
- , , ,				
Excess revenues over (under)				
expenditures	2,662,369	2,297,423	3,797,946	1,500,523
Other financing sources (uses):				
Transfers in from other funds	141,380	36,100	43,324	7,224
Transfers out to other funds	(1,570,158)	(1,455,158)	(2,365,706)	(910,548)
			-	
Total other financing sources (uses)	(1,428,778)	(1,419,058)	(2,322,382)	(903,324)
Net change in fund balances	\$ 1,233,591	\$ 878,365	\$ 1,475,564	\$ 597,199

# City of Talladega, Alabama Schedule of Changes in Net Pension Liability

		2017		2016	2015		2014
Total pension liability							
Service cost	\$	583,545	\$	602,738	\$ 608,309	\$	592,326
Interest		2,013,859		1,928,337	1,832,623		1,761,806
Changes in benefit terms		-		-	-		-
Differences between expected and							
actual experience		(204,100)		26,895	309,855		-
Changes of assumptions		-		1,027,411	-		-
Benefit payments, including refunds of							
employee contributions		(1,654,058)		(1,585,868)	(1,522,852)		(1,414,985)
Transfers among employers		31,663		(84,352)	-		_
Net change in total pension liability		770,909		1,915,161	1,227,935		939,147
Total pension liability - beginning		26,812,306		24,897,145	23,669,210		22,730,063
Total pension liability - ending (a)		27,583,215		26,812,306	24,897,145		23,669,210
Plan Fiduciary Net Position							
Contributions - employer		635,966		640,034	699,653		740,892
Contributions - employee		374,226		365,914	404,420		360,594
Net investment income		2,356,733		1,760,239	208,626		1,917,819
Benefit payments, including refunds							
of employee contributions		(1,654,058)		(1,585,868)	(1,522,852)		(1,414,985)
Transfers among employers		31,663		(84,352)	63,907		(3,971)
Net change in plan fiduciary net position	1	1,744,530		1,095,967	(146,246)		1,600,349
Plan net position - beginning		18,712,249		17,616,282	17,762,528		16,162,179
Plan net position - ending (b)	\$	20,456,779	\$	18,712,249	\$ 17,616,282	\$	17,762,528
Net pension liability (asset) -							
ending (a) - (b)	\$	7,126,436	\$	8,100,057	\$ 7,280,863	\$	5,906,682
Plan fiduciary net position as a							
percentage of total pension liability		74.16%		69.79%	70.76%	75.04%	
Covered employee payroll	\$	6,911,019	\$	6,713,736	\$ 6,313,716	\$	6,643,729

# City of Talladega, Alabama Schedule of Employer Contributions

Fiscal Year	De	ctuarially etermined ntribution (a)	Con	mployer stributions ension Plan (b)	Contrib Defici (Exce	Annual Covered Payroll (b-a) (c )		Employee Payroll	Employer Contributions to Pension Plan as a % of Covered Employee Payroll (b/c)
2018	\$	697,135	\$	697,135	\$	<u>-</u>	\$	7,606,318	9.17%
2017	*	632,981	*	632,981	*	_	τ.	6,911,019	9.16%
2016		642,492		642,492		_		6,713,736	9.57%
2015		718,888		718,888		_		6,313,716	11.39%
2014		595,409		595,409		-		6,643,729	8.96%
2013		616,154		616,154		-		6,313,746	9.76%
2012		506,870		506,870		-		5,922,110	8.56%
2011		550,188		550,188		-		6,688,593	8.23%
2010		507,653		507,653		-		6,586,748	7.71%
2009		513,507		513,507		-		7,068,194	7.27%

# City of Talladega, Alabama Schedule of Changes in Net OPEB Liability

# Other post-employment benefits (See also note 12)

### A. Schedule of Changes in Net OPEB Liability

OPEB liability	2018
Service cost	\$ 122,473
Interest	154,929
Changes in benefit terms	-
Difference between expected an actual experience	(8,338)
Changes of assumptions	(206,231)
Benefit payments	(200,664)
Net change in total OPEB liability	(137,831)
Total OPEB liability, beginning of year	4,427,969
Total OPEB liability, end of year	\$ 4,290,138
Fiduciary net position	
Contributions - employer	-
Contributions - other	47.206
Net investment income  Repetit payments and not transfers	47,296
Benefit payments and net transfers  Administrative expense	- (2.000)
Administrative expense	(2,808)
Net change in fiduciary net position	44,488
Plan fiduciary net position, beginning of year	1,091,815
Plan fiduciary net position, end of year	\$ 1,136,303
Net OPEB liability, end of year	\$ 3,153,835
Plan fiduciary net position as a percentage of the total OPEB liability	26.49%
	<b>.</b>
Covered employee payroll in year ending September 30	\$ 5,784,562
Not ODER liability as a mayontogo of coursed annulayer result	E4 E30/
Net OPEB liability as a percentage of covered-employee payroll	54.52%

#### Note to schedule:

This schedule is intended to cover 10 fiscal years. As each year ensues in the future, the information will be added until the schedule covers 10 years.

# City of Talladega, Alabama Schedule of Employer Contributions – Other Post-Employment Benefits

### Other post-employment benefits (See also note 12)

#### B. Schedule of employer contributions

	 2018
Actuarially determined contribution	\$ 305,687
Contributions in relation to the actuarially determined contribution	
Employer contributions to the trust	-
Employer-paid retiree premiums	200,664
Employer-paid expenses	 
Contribution deficiency	\$ 105,023
Covered annual payroll	\$ 5,784,562
Contributions as a percentage of covered employee payroll	3.47%

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

#### C. Annual money-weighted rate of return, net of investment expense

	2018	2017	2016	2015
Annual money-weighted rate of return,				
net of investment expense	6.06%	8.03%	5.77%	6.70%

Source: Raymond James

This schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

# City of Talladega, Alabama **Notes to Required Supplementary Information**

#### NOTE 1 – BUDGETS AND BUDGETARY ACCOUNTING

The City adopts an annual budget for the general fund that is prepared on a basis consistent with generally accepted accounting principles. Any revisions that alter the total expenditures must be approved by the City Council. The budget of the General fund is presented in the Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual.

Budget information presented in the financial statements is based on the amended budget as adopted by the City Council on September 10, 2018.

#### NOTE 2 - SCHEDULE OF CHANGES IN NET PENSION LIABILITY AND SCHEDULE OF PENSION LIABILITY AND FIDUCIARY NET POSITION

The total pension liabilities presented in these schedules were provided by the ERS's actuarial consultants, Cavanaugh Macdonald Consulting, LLC. The net pension liability is measured as the total pension liability less the components of the plan net position reserved to fund the total pension liability. Those components are annuity savings and pension accumulation. The related ratios show plan net position as a percentage of the total pension liability and the net pension liability as a percentage of covered employee payroll.

#### NOTE 3 - SCHEDULE OF ACTUARIALLY DETERMINED CONTRIBUTIONS - PENSION

Contributions were made in accordance with actuarially determined contribution requirements. The employer contribution rate expressed as a percent of payroll is determined annually by reviewing a variety of factors including benefits promised, member contributions, investment earnings, mortality, and withdrawal experience. The employer contribution rates for fiscal year 2018 were 10.58% for Tier 1 employees (hired before January 1, 2013) and 7.40% for Tier 2 employees (hired after January 1, 2013).

#### **NOTE 4 – ACTUARIAL ASSUMPTIONS - PENSION**

The actuarially determined contribution rates are calculated as of September 30, three years prior to the end of the fiscal year in which contributions are reported. Contributions for the fiscal year 2018 were based on the September 30, 2016 actuarial valuation. The following actuarial methods and assumptions were used to determine the most recent contribution rate reported:

> **Actuarial Cost Method** Entry age Amortization Method Level percent closed Remaining Amortization Period 29 years Asset Valuation Method

5-year smoothed market

Investment Rate of Return: 7.75% Projected Salary Increases: 3.75 - 7.25%

# City of Talladega, Alabama Notes to Required Supplementary Information

#### NOTE 4 – ACTUARIAL ASSUMPTIONS – PENSION (CONTINUED)

#### Changes to benefit terms

Members hired after January 1, 2013 are covered under a new benefit structure.

#### Changes to assumptions

In 2010 and later, the expectation of retired life mortality was changed to the RP-2000 Mortality Tables rather than the 1994 Group Annuity Mortality Table, which was used prior to 2010. In 2010, rates of withdrawal, retirement, disability, and mortality were adjusted to more closely reflect actual experience. In 2010, assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience.

#### NOTE 5 – SCHEDULE OF CHANGES IN NET OPEB LIABILITY

The net OPEB liability presented in these schedules were provided by the City's actuarial consultants, Fontenot Benefits and Actuarial Consulting. The net OPEB liability is measured as the total OPEB liability less the components of the plan net position reserved to fund the total OPEB liability. The related ratios show plan net position as a percentage of the total OPEB liability and the net OPEB liability as a percentage of employee covered payroll.

#### NOTE 6 – SCHEDULE OF EMPLOYER CONTRIBUTIONS - OPEB

There were no contributions to the plan outside of employer-paid retiree premiums for the year ended September 30, 2018.

# City of Talladega, Alabama Notes to Required Supplementary Information

#### **NOTE 7 – ACTUARIAL ASSUMPTIONS – OPEB**

The schedule of employer contributions is based on the following actuarial assumptions:

Valuation date 10/1/2017

Actuarially determined contributions are calculated as of the last day of the fiscal year in which contributions

are reported

Actuarial cost method Individual Entry Age Normal

Amortization method Level dollar, open

Amortization period 30 years

Asset valuation method Market value

Inflation 2.5% annually

Healthcare trend Flat 5.5% annually

Salary increases 4.0% annually

Investment return 3.58% annually (Beginning of Year to Determine ADC)

4.18% annually (As of End of Year Measurement Date)

Retirement age Attainment of 25 years or service at any age; or, attainment

of age 60 and 10 years of service; employees hired on and after January 1, 2013 are not eligible to retire until age 62

(age 56 for Fire and Police).

Mortality RP-2000 without projection, 50% unisex blend

Turnover Age specific table with an average of 14% when applied to the

active census



# Talladega Water and Sewer Department Schedule of Revenues, Expenses and Changes in Fund Net Position – Budget and Actual

	Original	Final		
Year ended September 30, 2018	Budget	Budget	Actual	Variance
Operating revenues				
Water revenues \$	, , ,	, , ,	3,657,770 \$	17,770
Sewer revenues	2,475,000	2,585,000	2,576,362	(8,638)
Garbage revenues	1,040,000	1,030,000	1,039,351	9,351
Other operating revenues	252,100	246,850	274,035	27,185
Total revenues	7,317,100	7,501,850	7,547,518	45,668
Operating expenses				
Water and sewer department expenses	980,225	1,095,525	1,021,992	73,533
Waste water plants	1,151,775	1,327,860	1,321,319	6,541
Water filters and wells	855,581	990,731	928,917	61,814
Garbage collection expenses	992,000	992,000	1,008,110	(16,110)
General and administrative expenses	1,638,975	1,979,600	1,978,237	1,363
Depreciation and amortization	1,320,000	1,320,000	1,413,911	(93,911)
Total operating expenses	6,938,556	7,705,716	7,672,486	33,230
Operating income	378,544	(203,866)	(124,968)	78,898
Nonoperating income (expense)				
Interest income	8,500	48,500	69,576	21,076
Miscellaneous income	7,500	16,150	23,358	7,208
Interest expense	(913,820)	(913,820)	(925,297)	(11,477)
Total nonoperating income (expense)	(897,820)	(849,170)	(832,363)	16,807
	,	,	• • •	•
Transfers				
Transfers out	-	-	(18,324)	(18,324)
Change in net position \$	(519,276) \$	(1,053,036) \$	(975,655) \$	77,381

# City of Talladega, Alabama Combining Balance Sheet—Non-major Governmental Funds

September 30, 2018		Special Revenue Funds	Debt Service Fund			Capital Projects Funds			Total Other Governmental Funds		
Assets											
Cash and cash equivalents	\$	1,586,070	\$		_	\$	_	\$	1,586,070		
Investments	,	767,588	,		_	•	_	•	767,588		
Receivables		27,186			_		8		27,194		
Due from other funds		56			-		-		56		
Total assets	\$	2,380,900	\$		-	\$	8	\$	2,380,908		
Liabilities											
Accounts payable and accrued liabilities	\$	54,520	\$		-	\$	4,762	\$	59,282		
Total liabilities		54,520			_		4,762		59,282		
Fund balances											
Restricted		1,174,378			_		_		1,174,378		
Committed		938,902			_		_		938,902		
Assigned		213,100			_		_		213,100		
Unassigned		-			-		(4,754)		(4,754)		
Total fund balance (deficit)		2,326,380			-		(4,754)		2,321,626		
Total liabilities and fund balance	\$	2,380,900	\$		-	\$	8	\$	2,380,908		

# City of Talladega, Alabama Combining Statement of Revenues, Expenditures and Changes in Fund Balances-Non-major Governmental Funds

Year ended September 30, 2018	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Total Other Governmental Funds
rear enaca september 30, 2010	Tulius	Tulius	Tunus	Tulius
Revenues				
Intergovernmental revenues:				
Federal and state grants	\$ 103,419	\$ -	\$ -	\$ 103,419
State taxes	515,003	-	-	515,003
Other operating revenues:				
Fees, fines and charges for services	421,420	-	-	421,420
Interest on investments	27,827	-	-	27,827
Other	13,988	-	-	13,988
Total revenues	1,081,657	=	-	1,081,657
				_
Expenditures				
Current operations:				
General government	788,270	-	881	789,151
Public safety	490,262	-	-	490,262
Capital outlay	64,782	-	-	64,782
Debt service:				
Principal	-	606,649	-	606,649
Interest	-	231,696	-	231,696
Total expenditures	1,343,314	838,345	881	2,182,540
Excess of revenues over (under)				
expenditures	(261,657)	(838,345)	(881)	(1,100,883)
Other financing sources (uses):				
Transfers in	525,430	838,345	-	1,363,775
Transfer (out)	(25,000)	-	-	(25,000)
Total other financing sources	500,430	838,345	-	1,338,775
Net change in fund balance	238,773	-	(881)	237,892
Fund balance, beginning of year	2,087,607	-	(3,873)	2,083,734
Fund balance, end of year (deficit)	\$ 2,326,380	\$ -	\$ (4,754)	\$ 2,321,626

# City of Talladega, Alabama Combining Balance Sheets – Special Revenue Funds

2.5 Mil												
September 30, 2018		roperty ax Fund		Cent Gas  ax Fund		Cent Gas  ax Fund	Corrections Fund					
September 30, 2018	10	ax ruiiu		ax rullu		ax ruiiu		ruiiu				
Assets												
Cash and cash equivalents	\$	29,265	\$	177,026	\$	221,054	\$	46,975				
Investments		-		-		-		-				
Receivables		5,625		4,622		5,836		11,103				
Due from other funds		-		-		-		56				
Total assets	\$	34,890	\$	181,648	\$	226,890	\$	58,134				
Liabilities												
Accounts payable and accrued liabilities	\$	-	\$	-	\$	-	\$	42,964				
Total liabilities		_		_		_		42,964				
Fund balances												
Restricted		34,890		181,648		226,890		15,170				
Committed		-		-		-		-				
Assigned		-		-		-		-				
Total fund balance		24 900		101 610		226 000		15 170				
Total fund balance		34,890		181,648		226,890		15,170				
Total liabilities and fund balance	\$	34,890	\$	181,648	\$	226,890	\$	58,134				

	Dil Trust Fund	Ві	rownfield Fund		Police Grant	C	emetery Fund		Library Fund	Total Special Revenue Funds
\$	706,930	\$	_	\$	8,850	\$	216,476	\$	179,494	\$ 1,586,070
•	-	•	-	•	-	•	727,754	•	39,834	767,588
	-		-		-		-		-	27,186
	-		-		-		-		-	56
\$	706,930	\$	-	\$	8,850	\$	944,230	\$	219,328	\$ 2,380,900
\$	-	\$	-	\$	-	\$	5,328	\$	6,228	\$ 54,520
	-		-		-		5,328		6,228	54,520
	706,930		-		8,850		_		_	1,174,378
	-		-		-		938,902		-	938,902
	-		-		-		-		213,100	213,100
	706,930		-		8,850		938,902		213,100	2,326,380
	-				•		•			
\$	706,930	\$	-	\$	8,850	\$	944,230	\$	219,328	\$ 2,380,900

# City of Talladega, Alabama Combining Statement of Revenues, Expenditures and Changes in Fund Balances—Special Revenue Funds

2.5 Mil							
Property			Cent Gas	7	Cent Gas	Corrections	
Т	ax Fund	Т	ax Fund	Т	ax Fund	Fund	
\$	-	\$	-	\$	-	\$	-
	263,249		49,885		63,564		-
	-		-		-		368,155
	460		-		513		_
	-		-		-		-
	263,709		49,885		64,077		368,155
	263,493		96		-		-
	-		-		-		486,957
	-		-		-		-
	263,493		96		-		486,957
	246		40 700		64.077		(440,000)
	216		49,789		64,077		(118,802)
	-		-		-		158,833
	-		-		-		(25,000)
	-		-		-		133,833
	216		49,789		64,077		15,031
	34,674		131,859		162,813		139
\$	34,890	\$	181,648	\$	226,890	\$	15,170
	\$	\$ - 263,249 - 460 - 263,709  263,493 - 263,493 263,493 216	\$ - \$ 263,249	Property Tax Fund         4 Cent Gas Tax Fund           \$ - 263,249         \$ - 49,885           460	Property Tax Fund         4 Cent Gas Tax Fund         7 Tax Fund           \$ - \$ - \$ - \$         \$ \$ - \$           263,249         49,885         \$	Property Tax Fund         4 Cent Gas Tax Fund         7 Cent Gas Tax Fund           \$	Property Tax Fund         4 Cent Gas Tax Fund         7 Cent Gas Tax Fund         Control Co

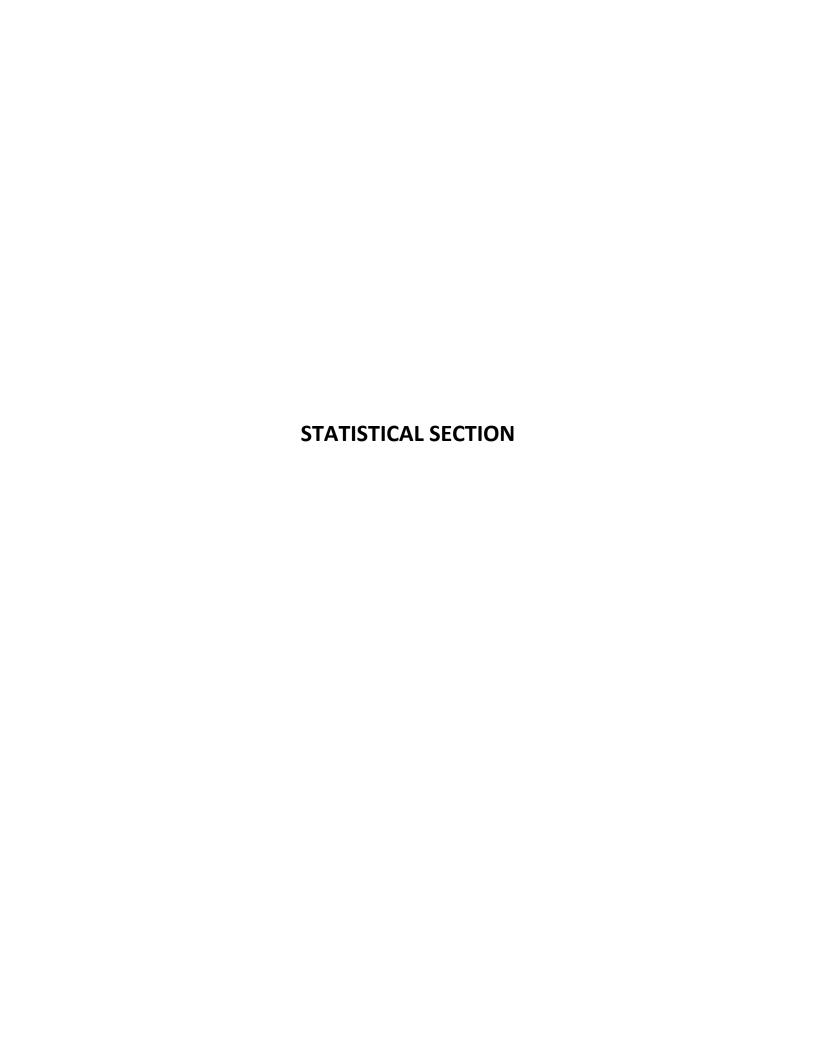
(	Oil Trust	В	rownfield	Police	Cemetery		Library	Total Special Revenue
	Fund		Fund	Grant	Fund	Fund	Funds	
\$	-	\$	- \$	11,458	\$ -	\$	91,961	\$ 103,419
	138,305		-	-	-		-	515,003
	-		-	-	39,844		13,421	421,420
	1,704		-	4	22,645		2,501	27,827
	-		-	-	-		13,988	13,988
	140,009		-	11,462	62,489		121,871	1,081,657
	-		838	-	68,666		455,177	788,270
	-		-	3,305	-		-	490,262
	-		- 020	2 205	-		64,782	64,782
	-		838	3,305	68,666		519,959	1,343,314
	140,009		(838)	8,157	(6,177)		(398,088)	(261,657)
	-		- -	-	-		366,597 -	525,430 (25,000)
	-		-	-	-		366,597	500,430
	140,009		(838)	8,157	(6,177)		(31,491)	238,773
	566,921		838	693	945,079		244,591	2,087,607
\$	706,930	\$	- \$	8,850	\$ 938,902	\$	213,100	\$ 2,326,380

### City of Talladega, Alabama Combining Balance Sheet – Capital Projects Funds

September 30, 2018	RBEG Fund			Total Capital Projects
Assets				
Cash and cash equivalents	\$ -	\$	-	\$ -
Receivables	-		8	8
Total assets	\$ -	\$	8	\$ 8
Liabilities				
Accounts payable and accrued liabilities	\$ -	\$	4,762	\$ 4,762
Fund balances				
Unassigned	-		(4,754)	(4,754)
Total fund balance (deficit)	-		(4,754)	(4,754)
Total liabilities and fund balance	\$ -	\$	8	\$ 8

### City of Talladega, Alabama Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Capital Projects Funds

Year ended September 30, 2018	 BEG und l	Community Development	Total Capital Projects
Revenues			
Intergovernmental revenues:			
Federal and state grants	\$ - 9	\$ -	\$ -
Total revenues	-	-	-
Expenditures			
Current operations:			
General government	794	87	881
Capital outlay	-	-	
Total expenditures	794	87	881
Excess of revenues over (under)	(704)	(07)	(001)
expenditures	(794)	(87)	(881)
Other financing sources:			
Operating transfers in	-	-	-
Operating transfers out	-	-	-
Total other financing sources (uses)	-	-	-
Net change in fund balances	(794)	(87)	(881)
-	. ,	, ,	, ,
Fund balance, beginning of year	794	(4,667)	(3,873)
Fund balance, end of year (deficit)	\$ - 9	\$ (4,754)	\$ (4,754)



#### Financial Trend Data

These schedules contain information to help the reader understand how the City's financial performance and well-being have changed over time.

### City of Talladega, Alabama Net Position by Component—Last Ten Fiscal Years

		2009		2010		2011		2012
Governmental activities								
Net investment in capital assets	\$	10,261,167	Ś	10,056,395	Ś	8,270,373	\$	8,470,055
Restricted	Ψ	10,201,107	7	10,030,333	Ψ	0,270,373	Ψ	0, 1, 0,000
Special revenue		612,807		631,242		1,198,908		856,473
Future capital projects		2,889,926		2,000,294		947,169		921,330
Perpetual care		770,649		789,130		742,549		-
Law enforcement		43,380		-		-		-
Debt service		345,132		322,954		300,776		_
Unrestricted		(1,375,617)		(722,971)		2,148,195		4,358,747
		( , , , ,		, , ,		, ,		, ,
Total governmental activities	\$	13,547,444	\$	13,077,044	\$	13,607,970	\$	14,606,605
Business-type activities								
Net investment in capital assets	\$	11,917,237	\$	12,070,621	\$	9,953,242	\$	10,399,739
Restricted								
Capital projects		-		-		-		-
Debt service		-		-		1,211,445		1,211,644
Unrestricted		3,807,074		4,733,213		16,908,341		5,972,835
Total business-type activities	\$	15,724,311	\$	16,803,834	\$	28,073,028	\$	17,584,218
Primary government								
Net investment in capital assets	\$	22,178,404	\$	22,127,016	\$	18,223,615	\$	18,869,794
Restricted	·	, ,	·		·	, ,	•	, ,
Capital projects		2,889,926		200,294		947,169		921,330
Special revenues		612,807		631,242		1,198,908		856,473
Perpetual care		770,649		789,130		742,549		-
Law enforcement		43,380		-		-		-
Debt service		345,132		322,954		1,512,221		1,211,644
Unrestricted		2,431,457		4,010,242		7,891,849		10,331,582
Total primary government	\$	29,271,755	\$	28,080,878	\$	30,516,311	\$	32,190,823

2013	2014	2015	2016	2017			2018
\$ 8,485,428	\$ 8,702,500	\$ 8,668,887	\$ 8,280,408	\$	8,544,055	\$	8,778,501
1,678,716 1,446,726	1,935,106 1,029,835	558,817 1,621,321	733,486 1,680,278		897,099 2,474,147		1,174,378 1,893,201
-	-	-	-		-		-
-	-	-	-		-		-
3,228,241	- 4,474,117	- 198,227	- 2,267,638		2,040,615		541,368
\$ 14,839,111	\$ 16,141,558	\$ 11,047,252	\$ 12,961,810	\$	13,955,916	\$	12,387,448
\$ 9,625,354	\$ 9,528,061	\$ 4,665,885	\$ 5,020,591	\$	3,825,393	\$	8,203,640
-	-	-	-		-		-
1,710,193	1,448,412	6,608,857	6,079,882		5,811,725		5,507,330
 5,743,591	8,049,562	6,814,460	6,828,228		7,587,101		1,837,002
\$ 17,079,138	\$ 19,026,035	\$ 18,089,202	\$ 17,928,701	\$	17,224,219	\$	15,547,972
\$ 18,110,782	\$ 18,230,561	\$ 13,334,772	\$ 13,300,999	\$	12,369,448	\$	16,982,141
1,446,726	1,029,835	1,621,321	1,680,278		2,474,147		1,893,201
1,678,716	1,935,106	558,817	733,486		897,099		1,174,378
-	-	_	-		-		<u>-</u>
1,710,193	1,448,412	6,608,857	6,079,882		5,811,725		5,507,330
8,971,832	12,523,679	7,012,687	9,095,866		9,627,716		2,378,370
\$ 31,918,249	\$ 35,167,593	\$ 29,136,454	\$ 30,890,511	\$	31,180,135	\$	27,935,420

# City of Talladega, Alabama Change in Net Position—Last Ten Fiscal Years

		2009		2010		2011		2012
Expenses								
Governmental activities								
General government	\$	3,659,053	\$	3,700,715	\$	3,603,718	\$	3,612,283
Public protection	,	2,222,222	•	2,1 2 2,1 = 2	•	2,222,122	•	-,,
Police		2,689,707		2,684,831		2,545,762		2,655,797
Fire		1,316,881		1,347,488		1,323,748		1,414,782
Corrections		544,946		645,216		1,016,090		692,669
Public works		3,198,716		2,920,835		4,289,657		3,407,964
Recreational		1,901,936		1,511,976		1,097,026		1,162,741
Nondepartmental		-		-		-		-
Other boards and agencies		-		-		_		_
Capital outlay		-		-		_		_
Depreciation expense		1,510,112		1,416,649		1,479,284		1,476,188
Interest and fiscal charges		496,301		506,695		489,291		453,617
Total governmental activities		15,317,652		14,734,405		15,844,576		14,876,041
Business-type activities								
Water and sewer		5,498,018		5,473,304		5,867,908		5,777,985
Total primary government	\$	20,815,670	\$	20,207,709	\$	21,712,484	\$	20,654,026
Total primary government	<u> </u>	20,013,070	7	20,201,103	7	21,712,404	7	20,034,020
rogram revenues								
Governmental activities								
Fees, fines and charges for service								
General government	\$	23,585	\$	31,100	\$	67,673	\$	95,371
Police		60,830		84,267		74,299		79,469
Fire		-		-		-		-
Other public protection		643,423		639,451		602,808		644,754
Public works		32,850		-		-		-
Recreational		313,823		266,604		206,704		179,121
Operating grants and contributions		124,923		253,042		-		-
Capital grants and contributions		141,310		97,751				-
Total governmental activities		1,340,744		1,372,215		951,484		998,715

	2013	2014		2015		2016		2017		2018	
\$	4,032,660	\$	3,503,698	\$	3,180,845	\$	4,098,149	\$	4,647,566	\$	4,245,141
7	4,032,000	Ψ	3,303,030	7	3,100,043	7	4,050,145	7	4,047,300	Ψ	7,273,171
	2,739,752		2,939,897		3,175,819		3,035,750		3,019,968		3,507,923
	1,528,048		1,576,920		1,838,503		1,587,401		1,608,261		1,892,005
	644,982		886,695		1,526,185		1,370,589		1,247,724		1,325,920
	3,201,587		3,115,086		5,911,183		3,449,780		2,630,550		2,451,608
	964,970		1,071,582		1,192,742		1,071,100		1,067,252		1,268,791
	-		-		-		-		-		-
	-		-		-		-		-		-
	-		-		-		-		-		-
	1,498,964		1,474,028		-		-		-		-
	428,798		414,495		352,077		360,675		250,403		228,258
	15,039,761		14,982,401		17,177,354		14,973,444		14,471,724		14,919,646
	5,966,932		6,151,870		6,366,816		6,666,566		7,615,383		8,597,783
۲.	24 000 002	۲	24 424 274	۲.	22 544 170	۲.	21 640 010	۲.	22 007 107	۲	22 547 420
\$	21,006,693	\$	21,134,271	\$	23,544,170	\$	21,640,010	\$	22,087,107	\$	23,517,429
\$	128,815	\$	63,365	\$	49,868	\$	54,713	\$	64,710	\$	64,744
,	107,546	•	95,987	•	95,987	•	92,933	,	133,687	•	105,716
			-		-		-		-		-
	650,775		934,808		814,985		677,055		451,562		368,155
	-		-		- ,		- ,		- ,		-
	174,458		183,513		160,879		155,673		166,294		130,749
	629,196		342,874		230,756		415,778		205,124		299,102
	34,431		12,192		288,219		162,311		-		107,411
	1,725,221		1,632,739		1,640,694		1,558,463		1,021,377		1,075,877

# City of Talladega, Alabama Change in Net Position—Last Ten Fiscal Years (Continued)

	2009		2010		2011		2012
\$	6,394,726	\$	7,388,493	\$	7,306,496	\$	7,156,929
	-		-		-		-
	-		350,000		-		-
	6,394,726		7,738,493		7,306,496		7,156,929
\$	7,735,470	\$	9,110,708	\$	8,257,980	\$	8,155,644
\$	(13,976,908)	\$	(13,362,190)	\$	(14,893,092)	\$	(13,877,326)
	896,708		2,265,189		1,438,588		1,378,944
. \$	(13,080,200)	\$	(11,097,001)	\$	(13,454,504)	\$	(12,498,382)
					, , ,		<u>, , , , , , , , , , , , , , , , , , , </u>
\$	9,490,399	\$	9,635,086	\$	10,060,229	\$	10,612,516
	2,014,668		1,944,017		2,027,174		2,001,838
	197,044		66,271		93,764		101,305
	69,183		47,507		37,281		28,593
	-		-		69,703		32,953
	989,064		1,198,909		1,158,533		908,880
	12,760,358		12,891,790		13,446,684		13,686,085
	22 105		12 2/12		19 695		17,311
	-		•		,		(908,880)
							(891,569)
	, , ,		, , ,		( , , , ,		, , ,
\$	11,794,489	\$	11,706,124	\$	12,306,836	\$	12,794,516
۲.	(1 216 552)	۲	(470,400)	۲	E20.02C	۲	000 202
Ş		Þ		Ş	-	Þ	890,292
	(69,161)		1,079,523		298,740		487,375
					,		
	\$ \$	\$ 6,394,726 	\$ 6,394,726 \$	\$ 6,394,726 \$ 7,388,493 - 350,000 6,394,726 7,738,493 \$ 7,735,470 \$ 9,110,708 \$ (13,976,908) \$ (13,362,190) 896,708 2,265,189 2 \$ (13,080,200) \$ (11,097,001) 2 \$ (13,080,200) \$ (11,097,001) 3 \$ 9,490,399 \$ 9,635,086 2,014,668 1,944,017 197,044 66,271 69,183 47,507 - 989,064 1,198,909 12,760,358 12,891,790 - 23,195 13,243 (989,064) (1,198,909) (965,869) (1,185,666) \$ 11,794,489 \$ 11,706,124	\$ 6,394,726 \$ 7,388,493 \$	\$ 6,394,726 \$ 7,388,493 \$ 7,306,496	\$ 6,394,726 \$ 7,388,493 \$ 7,306,496 \$

	2013 2014				2015	2016		2017		2018	
\$	6,920,902	\$	7,226,160	\$	7,553,779	\$	7,479,369	\$	7,207,288	\$	7,547,518
	-		-		-		-		-		-
	6,920,902		7,226,160		7,553,779		7,479,369		7,207,288		7,547,518
\$	8,646,123	\$	8,858,899	\$	9,194,473	\$	9,037,832	\$	8,228,665	\$	8,623,395
\$	(13,314,540)	¢	(13,349,662)	¢	(15,536,660)	¢	(13,414,981)	¢	(13,450,347)	¢	(13,843,769)
Y	953,970	Ţ	1,074,290	Y	1,186,963	Ţ	812,803	Ţ	(408,095)	Y	(1,050,265)
\$	(12,360,570)	\$	(12,275,372)	\$	(14,349,697)	\$	(12,602,178)	\$	(13,858,442)	\$	(14,894,034)
\$	10,899,473	\$	11,300,810	\$	11,304,309	\$	11,705,062	\$	11,768,774	\$	12,340,353
	1,868,145		2,160,893		2,103,350		2,171,942		2,188,370		2,381,730
	17,094 16,739		96,303 18,244		381,012		120,336 64,706		57,558 91,639		249,481
	96,989		37,257		36,395		04,700		81,628		34,245
	922,718		1,038,602		1,315,009		1,014,181		348,123		18,324
	13,821,158		14,652,109		15,140,075		15,076,227		14,444,453		15,024,133
	13,021,130		11,002,100		13,110,073		13,070,227		11,111,100		13,02 1,133
	49,577		1,894,205		192,698		31,605		31,924		23,358
	13,565		17,004		127,786		9,272		19,812		69,576
	(922,718)		(1,038,602)		(1,315,009)		(1,014,181)		(348,123)		(18,324)
	(859,576)		872,607		(994,525)		(973,304)		(296,387)		74,610
\$	12,961,582	\$	15,524,716	\$	14,145,550	\$	14,102,923	\$	14,148,066	\$	15,098,743
\$	506,618	\$	1,302,447	\$	(396,585)	\$	1,661,246	\$	994,106	\$	1,180,364
_	94,394	•	1,946,897		192,438	•	(160,501)	•	(704,482)	_	(975,655)
\$	601,012	\$	3,249,344	\$	(204,147)	\$	1,500,745	\$	289,624	\$	204,709

### City of Talladega, Alabama Governmental Activities—Tax Revenues by Source—Last Ten Fiscal Years

	2009	2010	2011	2012
Sales and use tax	\$ 6,479,715	\$ 6,355,749	\$ 6,987,196	\$ 7,784,557
Business licenses	1,956,931	1,861,447	1,949,387	2,001,838
10 mil tax	1,045,033	1,022,336	1,053,801	971,921
Other taxes and licenses	2,022,713	2,339,571	2,097,019	1,856,038
				_
Total taxes and licenses	\$ 11,504,392	\$ 11,579,103	\$ 12,087,403	\$ 12,614,354

	2009	2010	2011	2012
City of Talladega	4.00%	4.00%	5.00%	5.00%
Talladega County	1.00%	1.00%	1.00%	1.00%
State of Alabama	4.00%	4.00%	4.00%	4.00%
Total overlapping sales and use tax	9.00%	9.00%	10.00%	10.00%

 2013		2014	2014		2015		2016		2018	
\$ 8,003,987	\$	8,237,253	\$	9,404,853	\$	9,750,940	\$	9,789,736	\$ 10,496,401	
1,868,146		2,160,893		2,103,350		2,171,942		2,188,370	2,381,730	
1,049,494		1,071,589		1,062,369		1,053,026		1,091,275	1,022,661	
 1,405,179		1,991,968		837,087		901,096		887,763	821,291	
\$ 12,326,806	\$	13,461,703	\$	13,407,659	\$	13,877,004	\$	13,957,144	\$ 14,722,083	

2013	2014	2015	2016	2017	2018	
5.00%	5.00%	5.00%	5.00%	5.00%	5.00%	
1.00%	1.00%	1.00%	1.00%	1.00%	1.00%	
4.00%	4.00%	4.00%	4.00%	4.00%	4.00%	
10.00%	10.00%	10.00%	10.00%	10.00%	10.00%	

### City of Talladega, Alabama Fund Balances of Governmental Funds—Last Ten Fiscal Years

	2009	2010	2011	2012
General fund				
Unreserved	\$ 1,933,969 \$	2,066,862 \$	- \$	-
Restricted	-	-	17,244	-
Committed	-	-	1,377,358	-
Assigned	-	-	-	-
Unassigned	-	-	1,268,996	4,057,672
Total general fund	1,933,969	2,066,862	2,663,598	4,057,672
All other governmental funds				
Reserved:	640.007	604.040		
Special revenue funds	612,807	631,242	-	-
Debt service funds	345,132	322,954	-	-
Other nonmajor funds	814,029	789,130	-	-
Future capital projects	2,889,926	200,294	-	-
Unreserved, reported in:				
Other nonmajor funds	100,535	93,692	-	-
Restricted	-	-	3,185,805	1,777,803
Committed	-	-	-	826,225
Assigned	-	-	-	134,040
Unassigned	-	-	154,933	-
Total all ofher governmental funds	4,762,429	2,037,312	3,340,738	2,738,068
Total governmental funds	\$ 6,696,398 \$	4,104,174 \$	6,004,336 \$	6,795,740

	2013 2014		2015		2016		2017	2018		
\$	_	\$	_	\$	_	\$	_	\$	- \$	_
*	_	*	_	*	_	7	_	7	-	_
	-		-		-		-		-	-
	300,000		300,000		-		1,608,025		-	-
	3,012,259		4,348,610		3,748,728		3,786,428		5,214,755	6,690,319
	3,312,259		4,648,610		3,748,728		5,394,453		5,214,755	6,690,319
	-		-		-		-		-	-
	-		-		-		-		-	-
	-		-		-		-		-	-
	-		-		-		-		-	-
							-		-	
	3,125,442		2,964,341		2,180,138		2,413,764		3,371,246	3,067,579
	848,233		856,677		833,630		896,508		945,079	938,902
	154,356		186,524		176,731		197,886		244,591	213,100
	154,550		100,524		170,731		(4,671)		(4,667)	(4,754)
	4,128,031		4,007,542		3,190,499		3,503,487		4,556,249	4,214,827
	7,120,031		7,007,342		3,130,733		3,303,407		7,555,275	7,217,021
\$	7,440,290	\$	8,656,152	\$	6,939,227	\$	8,897,940	\$	9,771,004 \$	10,905,146

In fiscal year 2011, the City implemented GASB 54, "Fund Balance Reporting and Governmental Fund Type Definitions". This statement redefined the classifications of fund balance.

### City of Talladega, Alabama Changes in Fund Balance of Governmental Funds—Last Ten Fiscal Years

		2009		2010		2011		2012
Revenues								
Taxes	\$	9,490,399	\$	9,635,086	\$	10,060,229	\$	11,345,272
Licenses and permits	Y	2,014,668	Y	1,944,017	Ţ	2,027,174	ب	2,001,838
Changes for services		1,074,511		1,021,422		951,484		960,054
Federal and state grants		266,233		350,793		1,977,334		200,354
Interest		69,183		47,507		37,281		28,592
Proceeds from long-term debt		3,705,700		-1,507		57,201		20,332
Other revenues		197,044		78,796		163,467		323,467
Total revenues		16,817,738		13,077,621		15,216,969		14,859,577
Expenditures								
General government		2,071,339		2,093,373		1,606,559		1,699,523
Public safety		4,441,888		4,625,364		4,871,600		4,734,510
Public works		1,725,131		1,727,601		3,197,571		2,236,637
Recreation		1,599,223		1,363,563		994,526		1,052,011
Other boards and agencies		380,600		343,854		304,850		323,900
Non-departmental		2,819,353		2,677,089		2,965,022		2,598,400
Capital outlay		1,102,902		1,121,126		1,375,357		1,142,607
Debt service:								
Principal		654,634		599,890		571,495		584,204
Interest		467,350		487,594		458,985		445,199
Miscellaneous		22,397		29,300		30,477		26,333
Total expenditures		15,284,817		15,068,754		16,376,442		14,843,324
Excess revenues over (under)								
expenditures		1,532,921		(1,991,133)		(1,159,473)		16,253
		, ,-		(		( ,, -,		
Other financing sources (uses)								
Operating transfers in		3,116,754		3,194,294		3,985,545		4,132,577
Operating transfers out		(2,127,690)		(1,995,385)		(2,827,310)		(3,223,697)
Proceeds from long-term debt		-		-		101,400		49,140
Total other financing sources		989,064		1,198,909		1,259,635		958,020
Net change in fund balance		2,521,985		(792,224)		100,162		974,273
Fund balance, beginning of year		4,174,413		6,696,398		5,904,174		6,004,337
Prior period adjustment		_		-		-		(182,870)
Fund balance, end of year	\$	6,696,398	\$	5,904,174	\$	6,004,336	\$	6,795,740
Datio of daha complex companditures								
Ratio of debt service expenditures to noncapital expenditures		8.59%		8.46%		7.38%		8.12%

	2013		2014		2015		2016		2017	2018	
\$	11,262,199	\$	11,300,810	\$	11,304,309	\$	11,705,062	\$	11,768,774	\$	12,340,353
Ą	1,868,146	Ą	2,160,893	Ą	2,103,350	Ş	2,171,942	٦	2,188,370	Ş	2,381,730
	1,013,951		1,277,673		1,121,719		980,374		816,253		669,364
	295,421		355,066		518,975		578,089		205,124		406,513
	16,741		18,244		36,395		64,706		81,628		34,245
	10,741		10,244		30,333		04,700		01,020		34,243
	170,466		155,205		381,012		120,336		71,258		249,479
	14,626,924		15,267,891		15,465,760		15,620,509		15,131,407		16,081,684
	11,020,321		13,207,031		13,103,700		13,020,303		13,131,107		10,001,001
	1,930,072		2,011,405		2,304,491		2,068,738		2,085,092		2,548,432
	4,912,782		5,403,512		5,933,000		5,351,668		5,195,660		5,890,190
	3,201,587		3,115,086		5,560,961		3,079,661		2,251,482		2,000,244
	964,970		1,071,582		1,072,266		943,781		936,855		1,102,374
	338,173		291,524		257,152		251,637		269,458		324,516
	1,600,356		1,057,294		1,083,488		1,237,085		1,405,765		818,293
	1,552,034		1,274,483		1,319,221		1,111,417		1,600,948		1,443,472
	820,565		436,649		773,121		532,842		577,367		606,649
	432,558		417,435		367,307		343,812		278,357		231,696
	6,992		11,661		157,350		8,648		128,930		-
	15,760,089		15,090,631		18,828,357		14,929,289		14,729,914		14,965,866
	(1,133,165)		177,260		(3,362,597)		691,220		401,493		1,115,818
	F 272 111		2 246 027		E COO E 4E		2.045.067		4 442 272		2 400 020
	5,373,111		3,346,937		5,689,545		3,915,867		4,412,273		2,409,030
	(4,450,394)		(2,308,335)		(4,374,536)		(2,901,686)		(4,064,150)		(2,390,706)
	854,998		1 029 602		330,663		1 01/ 101		123,448 471,571		10 22/
	1,777,715		1,038,602		1,645,672		1,014,181		4/1,5/1		18,324
	644,550		1,215,862		(1,716,925)		1,705,401		873,064		1,134,142
	0.1,550		1,213,002		(1), 10,323,		1,703,101		0,3,001		1,13 1,1 12
	6,795,740		7,440,290		8,656,152		6,939,227		8,897,940		9,771,004
	-		-		-		253,312		-		
\$	7,440,290	\$	8,656,152	\$	6,939,227	\$	8,897,940	\$	9,771,004	\$	10,905,146
	, -,		-, <del>-</del> ,	-	-,,	-	-,,-	-	-, -,		-,,
	9.67%		6.59%		6.97%		6.77%		6.97%		6.77%

# City of Talladega, Alabama Property Tax Rates per Thousand—Direct and Overlapping Governments— Last Ten Fiscal Years

	Ci	ty of Talladega	1	Overlapp	_	
Fiscal Year	General Municipal Purposes	School Purposes	Total	Talladega County	State of Alabama	Total Direct and Overlapping Rate
	-	-		-		
2009	10.0	12.5	22.5	9.5	6.5	38.5
2010	10.0	12.5	22.5	9.5	6.5	38.5
2011	10.0	12.5	22.5	9.5	6.5	38.5
2012	10.0	12.5	22.5	9.5	6.5	38.5
2013	10.0	12.5	22.5	9.5	6.5	38.5
2014	10.0	12.5	22.5	9.5	6.5	38.5
2015	10.0	12.5	22.5	9.5	6.5	38.5
2016	10.0	12.5	22.5	9.5	6.5	38.5
2017	10.0	12.5	22.5	9.5	6.5	38.5
2018	10.0	12.5	22.5	9.5	6.5	38.5

City of Talladega, Alabama Principal Sales and Use Taxpayers—Current Fiscal Year and Nine Years Prior

		2	2018	2009				
	Sales Tax Collected		Rank	Percentage of Total Sales Tax Collected		Sales Tax Collected	Rank	Percentage of Total Sales Tax Collected
Wal-Mart	\$	2,105,408	1	23.44%	\$	1,798,122	1	26.49%
Baker Foods		553,280	2	6.16%		443,680	2	6.54%
GP Building Products		300,332	3	3.34%				
Dollar General		273,530	4	3.05%				
Talladega Home Center		195,585	5	2.18%		92,455	7	1.36%
Spann Enterprises		139,999	6	1.56%				
Marvins, Inc.		138,695	7	1.54%		116,952	5	1.72%
CSX Transportation		123,734	8	1.38%		237,272	3	3.50%
Tractor Supply		121,796	9	1.36%		88,972	8	1.31%
Jack's Family Restaurant		119,720	10	1.33%		83,688	10	1.23%
Dolgencorp, Inc.						124,631	4	1.84%
MSP Distribution Services						92,882	6	1.37%
Merck & Co.						87,137	9	1.28%

The taxpayers listed above represent the City's top 10 payers of sales tax, which is the City's largest revenue source. These taxpayers are representative of the City's sales tax base.

Sales tax of 5% is charged for the sale of tangible personal property and sales at places of amusement or entertainment. Sales tax of 1% is charged for the sale of machines used in mining, quarrying, planting, cultivating, etc. Sales tax of .75% is charged for the sale of automobiles, trucks and trailers.

#### Debt Capacity Data

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue debt in the future.

### City of Talladega, Alabama Ratios of Outstanding Debt by Type—Last Ten Fiscal Years

	Gove	rnmental Activ	ities	Business-Typ	Business-Type Activities			
	General					Total	Percentage	
Fiscal	Obligation	Revenue	Capital	Revenue	Capital	Primary	of Personal	Per
Year	Warrants	Bonds	Leases	Warrants	Leases	Government	Income	Capita
2009	\$ 8,940,578	\$ 1,985,000	\$ 464,288	\$ 6,880,000	\$ 276,808	\$ 18,546,674	3.2%	1,092
2010	8,884,976	1,905,000	565,622	6,680,288	39,115	18,075,001	4.7%	1,384
2011	8,494,881	1,825,000	618,395	18,501,520	46,592	29,486,388	6.3%	1,881
2012	7,726,665	1,740,000	317,828	17,740,000	7,820	27,532,313	7.1%	2,108
2013	7,280,000	1,655,000	883,926	17,586,487	288,948	27,694,361	4.1%	1,758
2014	6,950,000	1,565,000	865,664	16,763,136	211,608	26,355,408	3.8%	1,651
2015	6,996,684	1,475,000	794,772	22,001,673	133,179	31,401,308	5.8%	1,684
2016	6,618,257	1,380,000	726,928	21,559,373	53,645	30,338,203	6.6%	1,905
2017	7,700,464	-	667,566	21,110,823	-	29,478,853	6.5%	2,453
2018	7,134,745	-	595,917	20,647,689	-	28,378,351	6.1%	1,810

### City of Talladega, Alabama Direct and Overlapping Debt

#### September 30, 2018

Jurisdiction	Gross Debt Outstanding	Percentage Applicable to City of Talladega*	Amount Applicable to City of Talladega	
City of Talladega Talladega County	\$ 7,730,662 26,751,032	100.00% 10.00%	\$ 7,730,662 2,675,103	
Total	\$ 34,481,694	:	\$ 10,405,765	

<sup>\*</sup>The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the county's taxable assessed value that is within the government's boundaries and dividing it by the county's total taxable assessed value.

# City of Talladega, Alabama Ratios of General Debt Outstanding—Last Ten Fiscal Years

Fiscal Year	Year Revenue Bonds		Year Revenue Bor		Les Amo Restr for I	unts icted	Net Bonded Debt Total	Percentage Estimated Actual Taxable Value of Property	Per Capita
2009	\$	1,985,000	\$	_	\$ 1,985,000	1.82%	117		
2009	ڔ	1,905,000	Ą	_	1,905,000	1.68%	146		
		, ,		-					
2011		1,825,000		-	1,825,000	1.61%	116		
2012		1,740,000		-	1,740,000	1.48%	133		
2013		1,655,000		-	1,655,000	1.35%	106		
2014		1,565,000		-	1,565,000	1.27%	98		
2015		1,475,000		-	1,475,000	1.21%	92		
2016		1,380,000		-	1,380,000	1.12%	88		
2017		-		-	-	0.00%	-		
2018		-		-	-	0.00%	-		

### City of Talladega, Alabama Legal Debt Margin Information—Last Ten Fiscal Years

	2013	2014	2015	2016	2017	2018	
ć	122,970,640 \$	122,875,960 \$	121 527 440 6	. 122 E04 220 ¢	122 614 880	122 060 740	
\$	122,970,640 \$ 20%	122,875,960 \$ 20%	121,537,440 \$ 20%	5 123,594,320 \$ 20%	123,614,880 \$ 20%	122,969,740 20%	
	24,594,128	24,575,192	24,307,488	24,718,864	24,722,976	24,593,948	
	9,818,926	9,380,664	8,938,175	8,725,185	8,368,030	7,730,662	
\$	14,775,202 \$	15,194,528 \$	15,369,313 \$	15,993,679 \$	16,354,946 \$	16,863,286	
	39.92%	38.17%	36.77%	35.30%	33.85%	31.43%	

2013	2014		2015		2016		2017	2018	
								_	
\$ 122,970,640	\$ 122,875,960	\$	121,537,440	\$	123,594,320	\$	123,614,880	\$ 122,969,740	
20%	20%		20%		20%		20%	20%	
24,594,128	24,575,192		24,307,488		24,718,864		24,722,976	24,593,948	
 9,818,926	9,380,664		8,938,175		8,725,185		8,368,030	7,730,662	
\$ 14,775,202	\$ 15,194,528	\$	15,369,313	\$	15,993,679	\$	16,354,946	\$ 16,863,286	
39.92%	38.17%		36.77%		35.30%		33.85%	31.43%	

#### Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place and to help make comparisons over time and with other governments.

# City of Talladega, Alabama Demographic Economic Statistics—Last Ten Calendar Years

	2009	2010	2011	2012		
Population <sup>1</sup>	16,991	13,062	15,676	13,062		
Total personal income						
Household income-City \$	34,067	\$ 29,660 \$	29,942 \$	29,874		
Talladega County \$	38,013	\$ 48,400 \$	56,300 \$	46,800		
Per capita <sup>1</sup>						
Personal income* \$	17,435	\$ 18,583 \$	18,583 \$	18,583		
Talladega County \$	18,473		19,762 \$	19,762		
School district <sup>3</sup>						
Enrollment	2,395	2,576	2,315	2,622		
Unemployment <sup>2</sup>						
Rate	12.1	13.2	8.4	11.5		
Employed <sup>2</sup>						
Talladega County	32,296	31,958	32,067	32,067		

<sup>\*</sup> Personal Income is for Talladega-Sylacauga, AL

 $<sup>^{\</sup>mathrm{1}}$  U.S. Census Bureau, the Bureau of Economic Analysis

<sup>&</sup>lt;sup>2</sup> Alabama Department of Industrial Relations

<sup>&</sup>lt;sup>3</sup> Talladega City Board of Education

	2013		2014		2015		2016		2017	2018		
	15,591		15,966		16,092		15,709		15,676		15,676	
\$ \$	31,122 47,500	\$ \$	32,304 41,700	\$ \$	33,686 42,000	\$ \$	29,482 35,155	\$ \$	29,074 37,923	\$ \$	29,755 39,219	
\$ \$	15,855 18,744	\$	16,536 19,410	\$ \$	16,203 19,134	\$ \$	16,882 19,598	\$	17,421 20,430	\$ \$	17,832 21,382	
	2,206		2,196		2,179		1,965		2,008		1,956	
	7.2		6.9		6.4		7.0		6.0		4.0	
	35,199		34,828		35,167		34,756		32,466		34,329	

City of Talladega, Alabama
Principal Private-Sector Employers in the Talladega Area—Current Year
And Nine Years Prior

		2018						
			Percentage of Total			Percentage of Total		
	Employees	Rank	Employment	Employees	Rank	Employment		
Alabama Institute for Deaf & Blind	1266	1	3.38%	628	2	1.64%		
Talladega County Board of Education	952	2	2.54%	952	1	2.49%		
Baptist Citizens Medical Center	346	3	0.92%	322	5	0.84%		
Federal Correction Institution	330	4	0.79%	330	4	0.86%		
Talladega City Board of Education	321	5	0.88%	347	3	0.91%		
Talladega Healthcare and Rehab	297	6	0.86%					
MasterBrand Cabinets	288	7	0.77%	237	7	0.62%		
City of Talladega	244	8	0.65%					
Wal-Mart Talladega	235	9	0.63%					
International Enterprises Industries	123	10	0.33%					

Source: Talladega County Economic Development Authority

City of Talladega, Alabama Budgeted Full-Time Equivalent City Government Employees by Function Last Ten Fiscal Years

Department	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Administrative/City Clerk	2	2	2	2	2	2	2	2	2	1
Animal Control	4	4	3	3	3	4	4	4	4	4
City Council	6	6	6	6	6	6	6	6	6	6
City Manager	3	4	5	5	4	5	5	5	2	6
Comm. Appearance	22	18	23	22	22	20	20	20	20	18
Comm. Development	7	-	-	-	-	-	-	-	-	-
Fire	26	27	31	28	28	27	27	27	27	30
Human Resources	2	2	2	2	2	2	2	2	2	2
Library	6	10	8	7	7	7	7	7	7	7
Municipal Court	3	3	3	3	3	4	4	4	3	4
Parks and Recreation	28	32	27	12	11	10	10	10	10	10
Police	42	40	48	44	43	47	47	47	41	48
Police Communications <sup>1</sup>	4	-	-	-	-	-	-	-	-	-
Public Works	23	17	15	17	18	16	16	16	13	11
Purchasing	-	3	2	2	2	2	2	2	5	2
Revenue/Finance	5	5	5	5	5	5	5	5	5	5
Total	183	173	180	158	156	157	157	157	147	154

<sup>&</sup>lt;sup>1</sup> The Police Communication Department was discontinued with the institution of a county-wide E911 in 2010.

#### **Operating Information**

These schedules contain information about the City's operations and resources to help the reader understand how the City's financial information relates to the services the City provides and the activities it performs.

City of Talladega, Alabama Operating Indicators by Function—Last Ten Fiscal Years

-	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
Emergency communications										
Calls received <sup>1</sup>	52,712	23,267	31,185	29,991	33,985	34,307	31,834	29,603	27,250	26,819
Police										
Calls for service	20,538	20,300	23,826	23,203	28,965	29,238	26,849	24,736	22,549	22,081
Reported crimes	3,277	4,035	6,732	6,204	4,357	4,359	4,334	4,165	3,903	3,991
Fire										
Fire responses	321	492	627	432	424	420	380	241	159	159
Medical calls	23	34	-	152	239	290	271	461	489	588
:	344	526	627	584	663	710	651	702	648	747
Water										
Millions of gallons per day										
Filtration plant production	3.44	3.65	3.78	3.73	3.37	3.45	3.73	3.10	2.85	2.80
City water demand	2.53	2.58	2.08	2.12	1.85	2.44	2.12	1.93	1.86	1.22

<sup>&</sup>lt;sup>1</sup> Talladega County 911 Source:City departments

City of Talladega, Alabama Capital Asset Statistics by Function

	Fiscal Year										
_	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	
General government Number of general government buildings	1	1	1	1	1	1	1	1	1	1	
Public safety											
Number of police stations	1	1	1	1	1	1	1	1	1	1	
Number of patrol units	38	38	38	38	38	38	38	38	38	38	
Number of fire stations	2	2	2	2	2	2	2	2	2	2	
Public works											
Streets (lane miles)	420	420	420	420	420	420	420	420	420	420	
Number of traffic signals	32	32	32	32	32	32	32	32	32	32	
Culture and recreation											
Acreage	86	86	86	86	86	86	86	86	86	86	
Number of parks	7	7	7	7	7	7	7	7	7	7	
Number of playgrounds	7	7	7	7	7	7	7	7	7	7	
Number of swimming pools	1	1	1	1	1	1	1	1	1	1	
Recreation center	5	5	5	5	5	5	5	5	5	5	
Senior Center	1	1	1	1	1	1	1	1	1	1	
Library	1	1	1	1	1	1	1	1	1	1	
Historical park	1	1	1	1	1	1	1	1	1	1	
Utilities											
Water mains (miles)	125.52	125.52	125.52	125.52	125.52	126.5	126.5	126.5	126.5	126.5	
Number of fire hydrants	950	950	950	950	950	1,000	1,000	1,000	1,000	1,000	
Storage capacity (millions of gallons):											
Raw water storage	2,500,000	2,500,000	2,500,000	2,500,000	2,500,000	2,500,000	2,500,000	2,500,000	2,500,000	2,500,000	
Finished water	4,050,000	4,050,000	4,050,000	4,050,000		4,050,000	4,050,000	4,050,000	4,050,000	4,050,000	
Sanitary sewers (miles)	83.2	83.2	83.2	83.2	83.2	83.2	83.2	83.2	83.2	83.2	

Sources: Various City departments